

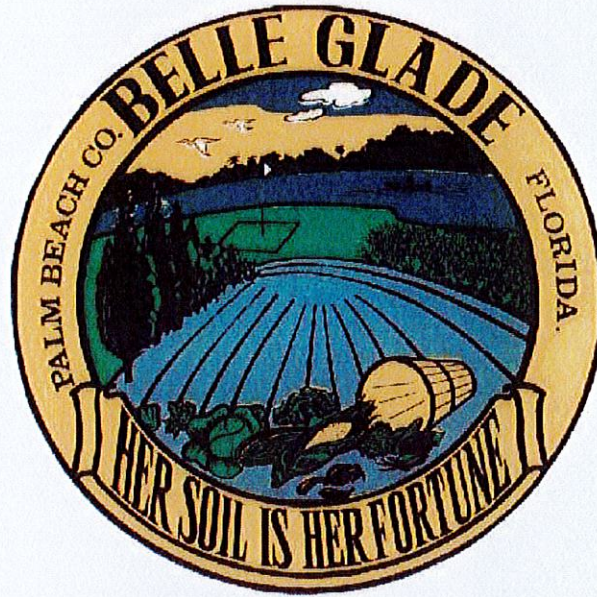
Annual Comprehensive Financial Report City of Belle Glade Florida



Fiscal Year Ended September 30, 2022

CITY OF BELLE GLADE, FLORIDA
ANNUAL COMPREHENSIVE
FINANCIAL REPORT

FISCAL YEAR ENDED
SEPTEMBER 30, 2022



PREPARED BY THE FINANCE DEPARTMENT

DIANA L. HUGHES
DIRECTOR OF FINANCE

ARRIE PATRICK
ASSISTANT DIRECTOR OF FINANCE

CITY OF BELLE GLADE, FLORIDA

SEPTEMBER 30, 2022

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CITY OF BELLE GLADE, FLORIDA

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INTRODUCTORY SECTION



City of Belle Glade

Department of Finance

A Municipal Corporation since
September 11, 1945

June 29, 2023

To the Citizens, City Commission, and City Manager

Tel: 561-996-0100
Fax: 561-992-2215

www.bellegladegov.com

Commissioners

Steve B. Wilson
Mayor

Joaquin Almazan
Vice Mayor

Zayteck Marin
Treasurer

Joaquin Almazan

Mary Ross Wilkerson

Diana L. Hughes
Acting City Manager

INTRODUCTION

The City of Belle Glade follows a policy of preparing a complete set of financial statements in conformity with generally accepted accounting principles at the end of each fiscal year. These financial statements are audited by a licensed certified public accounting firm. The financial statement audit has been completed, and we hereby issue the Annual Comprehensive Financial Report of the City of Belle Glade for fiscal year ending September 30, 2022.

This report consists of management's representations concerning the finances for the City of Belle Glade. Management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Belle Glade has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to communicate sufficiently reliable information for the City of Belle Glade's financial statements in conformity with generally accepted accounting principles. The City of Belle Glade's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. However, there are inherent limitations and risk since the cost of a control should not exceed the benefits to be derived. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Belle Glade's financial statements have been audited by Nowlen, Holt, & Miner, P.A., a licensed certified public accounting firm. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Belle Glade for the fiscal year ending September 30, 2022, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting amounts and disclosures in the financial statements; assessing the accounting principles used and the significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City of Belle Glade's financial statements for the fiscal year ended September 30, 2022, are fairly presented in conformity with generally

accepted accounting principles. The independent auditor's report is located at the front of the Financial Section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

The City's webpage (www.bellegladegov.com) provides information on the natural resources and recreational amenities available in the Belle Glade area, as well as provides citizens with up to date information on City activities, events and contracts.

PROFILE OF THE CITY AND ITS OPERATIONS

The City of Belle Glade is located in western Palm Beach County on the southeastern shore of Lake Okeechobee, the second largest freshwater lake within the contiguous United States of America. Palm Beach County has been recognized as one of the fastest growing counties in both the state and the nation. The City is a rural community, centrally located between the east and west coasts of Florida about 42 miles west of West Palm Beach and is approximately 6 square miles in size.

The population of 16,893 is primarily employed in various agricultural business and related industries within the greater Belle Glade area. The City issues an average of 1,031 business tax receipts annually for a wide range of businesses doing business within the corporate limits.

The City has a commissioner/manager form of government, with the five Commissioners elected at large for staggered three-year terms. Elections are held on the second Tuesday in March each election year. The City employs a full-time City Manager who is the chief executive officer of the City.

The City provides a various range of municipal services to its citizenry. These services include culture-recreation, highways and streets, sanitation and recycling, park facilities, planning, zoning and general administrative services. Police services are currently being provided by the Palm Beach County Sheriff's Department under contract. Fire and emergency medical services are being provided by the Palm Beach County Fire-Rescue Department. Along with general governmental activities, the Mayor and Commission appoint members to the governing bodies of the General Employees' Pension and the Retired Public Safety Officers' Trust Boards. Additionally, the legislative body appoints the Belle Glade Housing Authority (BGHA) board members. However, pursuant to Statement 61 of the Governmental Accounting Standards Board, the BGHA does not qualify as a component unit of the City and thus their financial information is excluded from this report.

FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered in relationship to the City's specific environment and the City's plans for the future.

Local Economy

About 47% of the City's total revenue applicable to its governmental-type activities is derived from tax revenues. Tax revenues included five major sources: ad valorem property tax, local option gas tax, utility taxes, sales taxes and franchise fees. The ad valorem property tax rate for fiscal year 2022 was 6.5419 mills.

Major Initiatives

- The City is continuing to pursue an aggressive approach to economic development and amenities. In conjunction with Palm Beach County and many other agencies, the City is actively promoting the Belle Glade area as an attractive business location for new as well as expanding or relocating businesses. During fiscal year 2022, K & M Mini Mall, a new 8,606 square foot strip mall was completed, offering 9 stores and office spaces. Napa Auto Parts is at near-substantial completion of their new Belle Glade warehouse. Finrock, a pre-cast concrete manufacturing company hailing from Apopka, Florida has constructed their new, cutting-edge southern manufacturing facility in the City of Belle Glade and is currently operating at full production. The company has completed construction of their batch plant as well. The operational square footage of all facilities totals 198,000 sq. ft. This project has had a significant economic impact in our City while bringing 200 jobs to our area and substantial tax-revenue. Forthcoming will also be various annexations the City is working to complete that will add commercial tracts of land into our city limits that will lead to development, jobs, and our tax base.
- The City recognizes the need to pursue quality living and diverse housing offerings to support business, economic expansion, and workforce needs. There has been much activity on the housing front in the City of Belle Glade. (3) triplexes were completed in 2022 and (3 more) are currently under construction. There have been (83) townhomes/apartments added to Amelia Estates. There are (288) apartments to start construction by 2024 at the new Calusa Pointe. These apartments will be below market rate and will offer dynamic floor plans that will contribute to the affordable rental needs of our citizens. (55) single-family homes are being built by Ryan Homes in Belle Glade's newest HOA, called Hillsboro Estates. This is an unprecedented opportunity for Belle Glade as Ryan Homes is a nationally renowned home builder. This project is a first for Belle Glade and our region. (4) model homes have been built and a total of (16) are currently under construction, pre-sales start from the mid-\$250's. The demand and reception for these homes has been outstanding. The target audience is working professionals and first-time home buyers, filling a much-needed niche for (new) quality residential products in the City of Belle Glade. Transactions will be closed and move-ins will be expected in August, 2023. The City is continuing to solicit developers to construct a development for quality, single-family homes on 10 acres of land that was deeded to the City from Palm Beach County School District.
- In June of 2022, the City of Belle Glade made history by creating its first Home Rehabilitation Program. Eligible homeowners within the city limits, ages 65 & over were able to apply to this grant program for their home repairs. This one-time grant allowed for funding provisions not to exceed \$25,000 with no liens placed on the home. Local Glades contractors were utilized to make this a win-win while keeping business local. Over 200 homeowners applied, currently we have processed (140) jobs and (40) have been completed. The innovative program has made an impact in Belle Glade while bringing homes up to code. Examples include roof work, ADA accessibility, electrical, plumbing, windows, doors, HVAC, and fencing.

- The City continues to work with the Community Redevelopment Agency within the downtown area of the City. The CRA is designed to assist in the elimination of slum and blight conditions in that section of the City and will continue working with Palm Beach County's Economic Development Office for the development of a "downtown core" to increase economic activity.
- Significant efforts have been made towards reducing crime, the City of Belle Glade has instituted numerous public safety enhancements in the last 12 months. (2) Cross Guards were added in the SR-80/Okeechobee Center crossing by Glades Central Community High School to provide greater safety for pedestrians in this area. The City of Belle Glade and PBSO added a Motor Traffic Unit to curtail traffic and safety issues throughout town. License plate readers were added at certain intersections to capture information related to suspects of interest should they travel within our city limits.
- Significant efforts have been made towards beautification. Covert dump site cameras were installed in problematic areas where illegal dumping is occurring. The City received a grant from Solid Waste Authority (SWA) of Palm Beach County to demolish the two old restrooms located in City Parks, which will be replaced with updated restrooms. The City continues its aggressive campaign to beautify and clean up the City through stricter code enforcement. The campaign is aimed at improving the overall aesthetics of the City through education and assistance to residents as well as businesses. The City has also been aggressive in its efforts to reduce the number of dilapidated structures throughout the City. Addressing absentee landlords and properties that clearly do not adhere to code has been a priority. The City has already taken aim at various properties and has initiated the foreclosure process. Although this will take some time, this action sends a clear message that the City is serious about handling properties that are being mismanaged.
- City leadership is pursuing several avenues to acquire funding for infrastructure improvements. The City Commission, City Manager and staff continue to solicit state and federal elected officials for assistance with road funding. Since 2019, 55 streets have been resurfaced. The paving project awarded by Florida Department of Transportation (FDOT) in 2022 for 13 streets in the amount of \$1,093,680 will be completed in 2023. Streetlight projects are planned for Gator Blvd. and SR-715 to improve safety.
- The City's storm drainage system is another project that the City is diligently working on to improve. The City's updated Stormwater Master Plan will prioritize capital improvements and assist in identifying funding was completed in 2023. The NW/SW 3rd Street and SW Avenue B Phase 2 stormwater extension project is now under design. The project design and construction are being funded by the Florida Department of Environment Protection in the amount of \$450,000.
- The City of Belle Glade's Municipal Airport has received several grants from the Florida Department of Transportation (FDOT) to fund needed improvements at the City's Airport. Construction of a new taxiway Charlie with funding of \$2,800,000 from FDOT Aviation was completed in 2023. The City has been awarded \$807,800 for design and construction for drainage improvements at the airport. The design is to be completed in 2023 and construction is to begin in 2024. The City also received \$200,000 from FDOT for the design of a Maintenance Facility, design to be completed in 2023.

- The City has taken an aggressive approach in rehabilitating its City parks. The City approved to use \$979,643 of the City's Infrastructure Surtax revenue for the design of a new City pool. The design of the pool will be completed in 2023. The City was awarded a Community Development Block Grant through Palm Beach County to renovate the restroom/concession stand facility and basketball court along with construction of a new walking path at Airport Park. The City was approved to use \$300,000 of the City's Infrastructure Surtax revenue for construction of two restrooms in its parks (Butts Park and Hand Park). The City is continuing to research and to apply for grants to help in the rehabilitation of City parks.
- The City is continuing to improve the Marina campground amenities. The City's Boardwalk at Pavilion Lake, which is funded partially by Florida Inland Navigation District (FIND) and the City's Infrastructure Fund was completed in fiscal year 2023. The City's Infrastructure Surtax revenue was used to pave 38 campsites in 2022 and 33 campsites in 2023. The City replaced the entire decking behind the Lomax Harrelle Pavilion and also added additional electrical connectivity in the southern portion of the parking area to accommodate for large-scale events/vendors. The City has been undergoing renovations and enhancements at the Drawbridge Café as part of its plan to re-open the restaurant in the fall of 2023. The restaurant will pay homage to our agricultural roots and feature a new and improved themed motif with expanded operating hours to service the needs of our community along with our campground and golf course.
- The City Commission approved a Revolving Loan Fund (RLF) program used to assist eligible first-time homebuyers who meet low- and moderate-income guidelines. The City is continuing to promote the program in anticipation of assisting other first-time homebuyers. To date, six homes have been built through this program.
- Water and sewer services are being provided to the City by Palm Beach County Water Utilities and they have pledged to spend a total of \$80 million over a 8-10 year period to replace and/or repair water and sewer infrastructure in the Glades area. Though many improvements to the City's water infrastructure have already been made, we still have much more to do. This project is still ongoing.

GENERAL FINANCIAL INFORMATION

Financial Policies

The City of Belle Glade's financial policies provide the framework for the overall fiscal management of the City. The policies cover a broad range of topics including, but not limited to, accounting, auditing, internal controls, operating and capital budgeting, cash and investment management, asset management, and financial reporting. Pursuant to Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Type Fund Definitions, the City adopted a fund balance policy including classifications and fund balance reserves within each category. The fund balances reported in the financial statements are shown pursuant to Statement 54.

Internal Controls

City Management is responsible for establishing and maintaining an internal control structure designed to ensure that government assets are protected from loss, theft, or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP). The internal control structure of the City of Belle Glade is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the valuation of costs and benefits requires estimates and judgments by management.

Budgetary Controls

The City maintains budgetary controls over revenues and expenditures. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Commission. Activities of the General, Special Revenue, Capital Projects, Expendable Trust and Proprietary Funds are included in the annual appropriated budget. The level of budgetary control is established by object classification (personal services, operating expenses, capital outlay, and debt service) within each department. Budgetary reports are issued and reviewed monthly. The City also maintains an encumbrance accounting system as a budgetary control technique. All encumbered amounts lapse at year-end. Budget to actual comparisons are provided in the report for each governmental fund for which an appropriated annual budget has been adopted.

ACKNOWLEDGEMENTS

The preparation of the Annual Comprehensive Financial Report was made possible by the dedicated efforts of the Finance Department's staff. Each member of the department has my sincere appreciation for the contributions made in the preparation of this report. I would also like to thank the City Manager and City Commission for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

In conclusion, this report reflects the sound financial position and progressive manner in which the City continues to provide necessary services to the citizens of Belle Glade.

Respectfully submitted,



Diana L. Hughes
Director of Finance



Arrie Patrick
Assistant Director of Finance



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Belle Glade
Florida**

For its Annual Comprehensive
Financial Report
for the Fiscal Year Ended

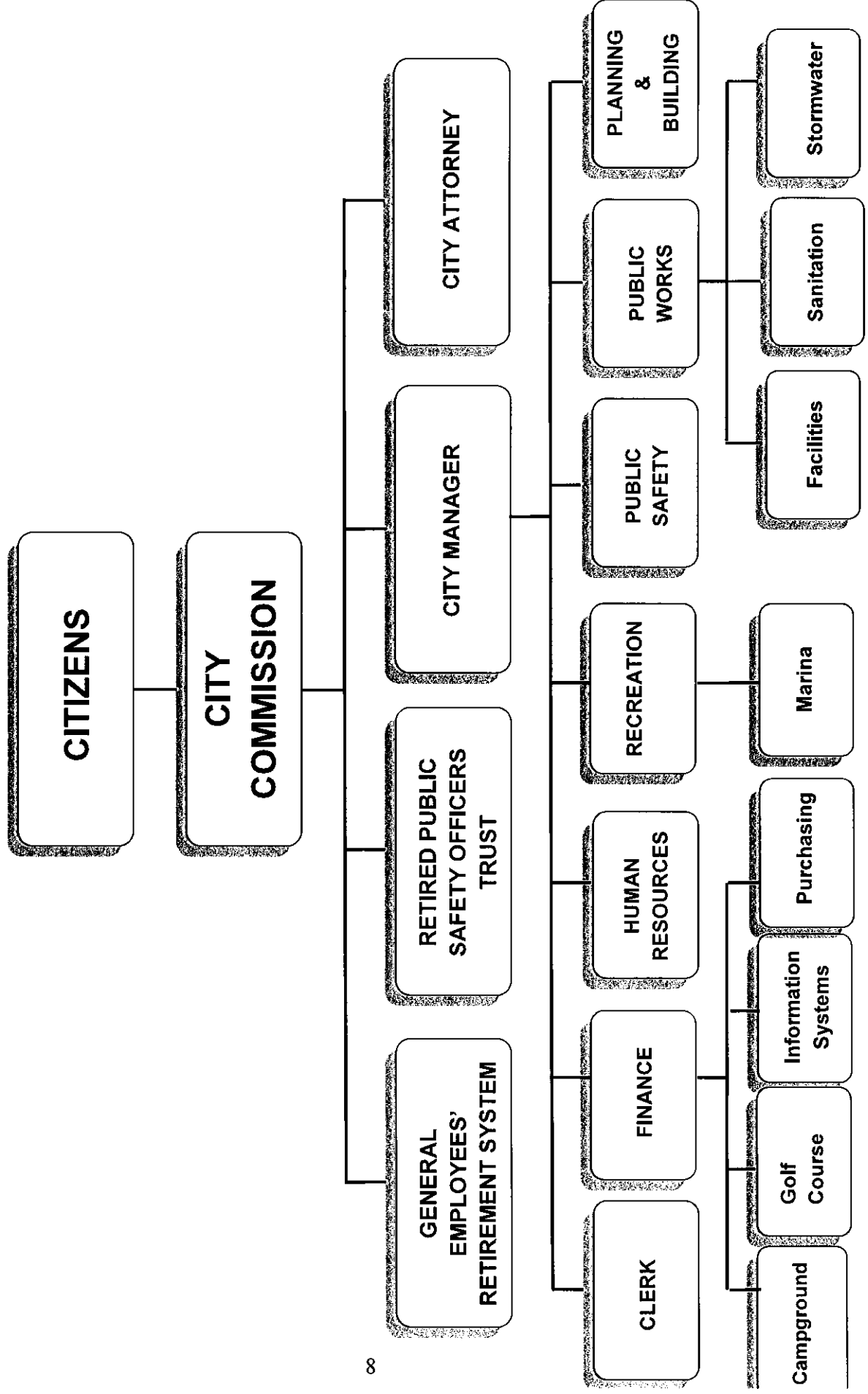
September 30, 2021

Christopher P. Morrell

Executive Director/CEO

CITY OF BELLE GLADE, FLORIDA

ORGANIZATION CHART



CITY COMMISSION – September 30, 2022

STEVE B. WILSON	MAYOR
JOAQUIN ALMAZAM	VICE-MAYOR
JOHNNY BURROUGHS, JR.	COMMISSIONER
MICHAEL C. MARTIN	COMMISSIONER
MARY ROSS WILKERSON	COMMISSIONER

City Officials

Dr. Robert L. Rease	City Manager
Wesley Ledesma	Executive Administrator
Diana L. Hughes	Director of Finance
Arrie Patrick	Assistant Director of Finance
Debra R. Buff, MMC	City Clerk
Chrislie Paul	Director of Human Resources
Johnny Gooden	Director of Public Works
Kirk Patrick	Director of Parks & Recreation

City Attorney

Torcivia, Donlon, Goddeau & Ansay, P.A.

Independent Certified Public Accountants

Nowlen, Holt & Miner, P.A.

FINANCIAL SECTION



NOWLEN, HOLT & MINER, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

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NORTHBRIDGE CENTRE
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EDWARD T. HOLT, CPA
WILLIAM B. MINER, RETIRED
ROBERT W. HENDRIX, JR., CPA
JANET R. BARICEVICH, RETIRED, CPA
TERRY L. MORTON, JR., CPA
N. RONALD BENNETT, CVA, ABV, CFF, CPA
ALEXIA G. VARGA, CFE, CPA
EDWARD T. HOLT, JR., PFS, CPA
BRIAN J. BRESCIA, CFP®, CPA

INDEPENDENT AUDITOR'S REPORT

MARK J. BYMASTER, CFE, CPA
RYAN M. SHORE, CFP®, CPA
WEI PAN, CPA
WILLIAM C. KISKER, CPA
RICHARD E. DOTTS, CPA

The Honorable Mayor and
Members of the City Commission
City of Belle Glade, Florida

BELLE GLADE OFFICE
333 S.E. 2nd STREET
POST OFFICE BOX 338
BELLE GLADE, FLORIDA 33430-0338
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Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Belle Glade, Florida, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Belle Glade, Florida's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Belle Glade, Florida, as of September 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Belle Glade, Florida and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Change in Accounting Principle

As described in Note 8 to the financial statements, in 2022, the City adopted new accounting guidance, GASB Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Belle Glade, Florida's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Belle Glade, Florida's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Belle Glade, Florida's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 14 through 23, budgetary comparison information on pages 83 through 86, and the pension and other postemployment benefit trend information on pages 87 through 93 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Belle Glade, Florida's basic financial statements. The accompanying combining and individual fund financial statements and schedule of expenditures of federal awards and state financial assistance, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and Chapter 10.550, Rules of the Auditor General are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2023, on our consideration of the City of Belle Glade, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Belle Glade, Florida's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Belle Glade, Florida's internal control over financial reporting and compliance.

Nowlen, Holt & Miner, P.A.

Belle Glade, Florida
June 29, 2023

City of Belle Glade, Florida

Management's Discussion and Analysis

The City of Belle Glade's (the "City") discussion and analysis is designed to:

- A. Assist the reader in focusing on significant financial issues
- B. Provide an overview of the City's financial activity
- C. Identify changes in the City's financial position
- D. Identify any material deviations from the financial plan (the approved budget)
- E. Identify individual fund issues or concerns

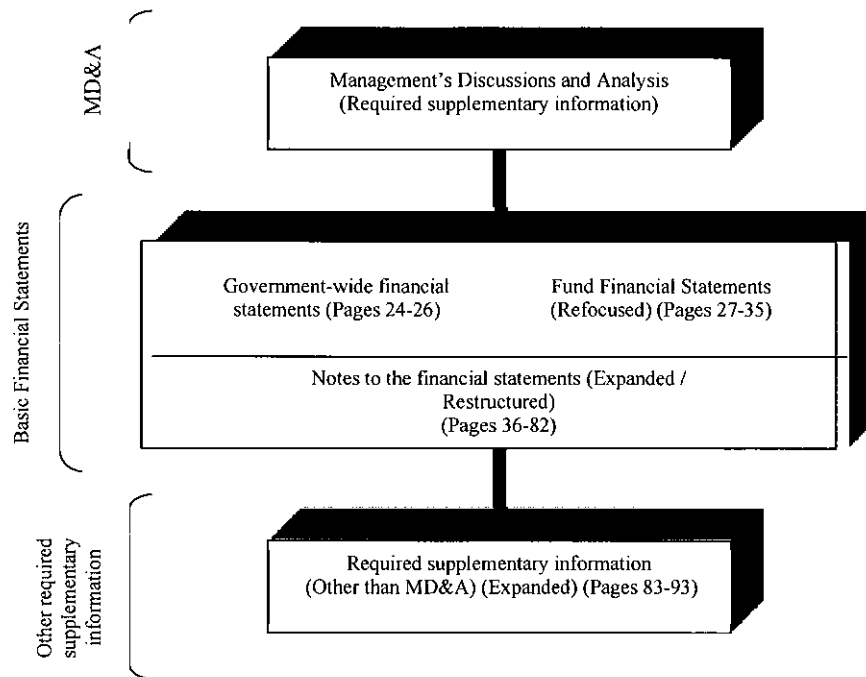
FINANCIAL HIGHLIGHTS

- The net position of the City of Belle Glade is the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. At the close of the most recent fiscal year the city's net position is \$62,226,537. Of this amount, \$21,397,201 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The total government activities revenues increased by \$1,021,652. This total increase was primarily due to: (1) an overall increase in operating grants and contributions in the amount of \$1,827,211 (transportation grants increased \$1,971,844, culture/recreation increased \$6,100 and other general governmental grants decreased by \$150,733) (2) a decrease in charges for services in the amount of \$312,213 primarily relate to public safety; (3) an overall decrease in capital grants and contributions in the amount of \$1,491,895 (physical environment decreased by \$1,773,135, economic environment decreased by \$21,644, however transportation increased by \$302,884); (4) an increase in intergovernmental shared revenues of \$489,305, and an increase in other taxes of \$362,875, along with an increase in other revenue of \$27,007; (5) property taxes increased \$119,362.
- The business-type activities revenues showed a net increase of \$735,334 primarily due to an increase in charges for services of \$400,185, an increase in capital grants and contributions of \$349,692 and a decrease in other revenue of \$14,543.
- The total cost of all City programs was \$19,874,885 during fiscal year 2022, an increase of \$3,223,011 from the prior year. This increase was due to increases in overtime expenses, an increase in public safety services and culture/recreation programs, and a continuing impact of COVID-19 expenses which included the implementation of a temporary work program in governmental type activities a general government expense. Business type activities expenses increased in the garbage/solid waste and stormwater and marina.
- At the end of the current fiscal year, the total fund balance for the general fund was \$13,555,474. Of this amount, nonspendable was \$728,179, restricted was \$479,924, assigned was \$3,521,637 and unassigned was \$8,825,734.
- The City's total long-term liability increased by \$146,960 during the current fiscal year. The increase in the City's long-term liability was primarily due to settling a workplace accident claim in the amount of \$200,000. The City's compensated absences increased in the amount of \$44,562. The City's OPEB liability decreased by \$44,875. The City's capital lease liability decreased in fiscal year 2022 by \$52,727.

City of Belle Glade, Florida

Management's Discussion and Analysis

USING THIS REPORT



The financial statement's focus is on both the City as a whole (government-wide) and on the major individual funds. Both perspectives (government-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year-to-year or government-to-government) and enhance the City's accountability.

Management's Discussion and Analysis

The Management's Discussion and Analysis (MD&A) is designed to focus on the current years' activities, resulting changes and currently known facts. Thus, please read it in conjunction with the Transmittal Letter at the front of this report and the City's financial statements, which follow this section.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City of Belle Glade's finances, in a manner similar to a private-sector business. The Statement of Net Position includes all of the government's assets, deferred outflows of resources, deferred inflows of resources and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

City of Belle Glade, Florida

Management's Discussion and Analysis

The two government-wide statements report the City's net position and how they have changed. Net position – the difference between the City's assets, deferred outflows of resources, deferred inflows of resources and liabilities is one way to measure the City's financial health or financial position. Over time, increases or decreases in the City's net position is one indicator of whether its financial health is improving or deteriorating. You will need to consider other non-financial factors, however, such as changes in the City's property tax base and the condition of the City's roads, to assess the overall health of the City.

In the Statement of Net Position and the Statement of Activities, we divide the City into two kinds of activities:

- Government activities – Most of the City's basic services are reported here, including public safety, public works, parks and recreation, and general administration. Property taxes, franchise fees, and state shared revenue finance most of these activities.
- Business-type activities – The City charges a fee to customers to help it cover all or most of the cost of certain services it provides.

Fund Financial Statements

Our analysis of the City's major funds begins on page 27. The fund financial statements provide detailed information about the most significant funds – not the City as a whole. Funds are devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

- Governmental funds – Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets can be readily converted to cash flow and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.
- Proprietary funds – Services for which the City charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long and short-term financial information.
- In fact, the City's enterprise funds (one type of proprietary fund) are the same as its business-type activities, but provide more detail and additional information, such as cash flows.
- Fiduciary Funds – The City is the trustee, or fiduciary, for its employees' pension plans. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes. We exclude these activities from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

Notes to the Financial Statements

The notes provide additional information that is essential to full understanding of the data provided in the government – wide and fund financial statements.

City of Belle Glade, Florida

Management's Discussion and Analysis

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information about the City's financial information in connection with major governmental fund budgets as well as pension and other postemployment benefit trend information.

FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

Net Position

- The City's combined net position for fiscal year 2022 is reported at \$62,226,537. Net position of the City's governmental activities for fiscal year 2022 is \$41,483,634. The net position of our business-type activities is reported at \$20,742,903 for fiscal year 2022. Overall, the net position of the total primary government has increased by \$2,550,557.

*City of Belle Glade
Statement of Net Position
as of September 30, 2022*

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total Primary Government</u>	
	2021	2022	2021	2022	2021	2022
Current and other assets	\$ 28,847,540	\$ 29,094,452	\$ 7,759,760	\$ 6,790,068	\$ 36,607,300	\$ 35,884,520
Capital assets	18,074,781	17,794,659	13,809,212	13,643,976	31,883,993	31,438,635
TOTAL ASSETS	46,922,321	46,889,111	21,568,972	20,434,044	68,491,293	67,323,155
DEFERRED OUTFLOWS OF RESOURCES	113,777	2,787,374	41,604	805,168	155,381	3,592,542
Current and other liabilities	4,672,909	6,947,219	212,084	284,857	4,884,993	7,232,076
Non-current liabilities	730,216	897,429	215,616	195,362	945,832	1,092,791
TOTAL LIABILITIES	5,403,125	7,844,648	427,700	480,219	5,830,825	8,324,867
DEFERRED INFLOWS OF RESOURCES	2,463,181	348,203	676,688	16,090	3,139,869	364,293
Net investment in capital assets	17,967,734	17,740,339	13,809,212	13,643,976	31,776,946	31,384,315
Restricted	13,201,419	9,038,213	1,866,996	406,808	15,068,415	9,445,021
Unrestricted	8,000,639	14,705,082	4,829,980	6,692,119	12,830,619	21,397,201
TOTAL NET POSITION	\$ 39,169,792	\$ 41,483,634	\$ 20,506,188	\$ 20,742,903	\$ 59,675,980	\$ 62,226,537

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some that will only result in cash flows in the future fiscal periods (i.e., uncollected taxes and earned but unused vacation leave).

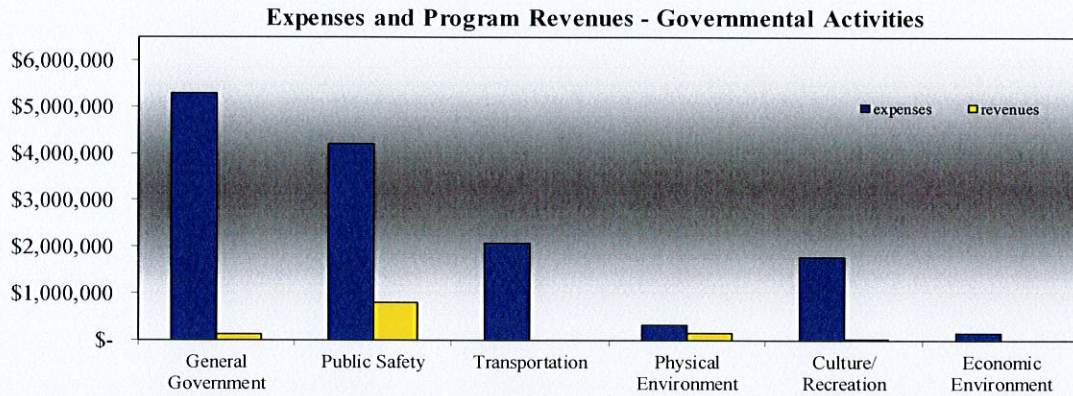
City of Belle Glade, Florida Management's Discussion and Analysis

- The increase in net position for governmental activities was \$2,313,842. The increase in net position was due to an excess of revenues over expenses of \$2,965,635 and net transfers out of \$651,793.
- The net position increase for business-type activities was \$236,715. The net position increase was due to a transfer in of \$651,793, expenses exceeded revenues by \$415,078.

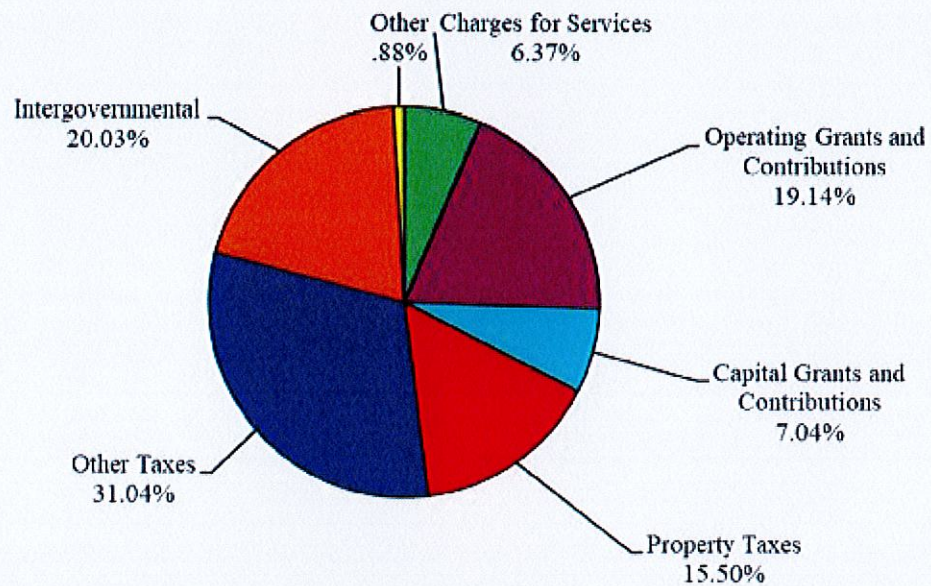
City of Belle Glade's Changes in Net Position as of September 30, 2022

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total Primary Government</u>	
	<u>2021</u>	<u>2022</u>	<u>2021</u>	<u>2022</u>	<u>2021</u>	<u>2022</u>
<u>Revenues:</u>						
<i>Program Revenues:</i>						
Charges for services	\$ 1,383,249	\$ 1,071,036	\$ 4,855,345	\$ 5,255,530	\$ 6,238,594	\$ 6,326,566
Operating grants and contributions	1,389,563	3,216,774	-	-	1,389,563	3,216,774
Capital grants and contributions	2,674,851	1,182,956	-	349,692	2,674,851	1,532,648
<i>General Revenues:</i>						
Property taxes	2,485,938	2,605,300	-	-	2,485,938	2,605,300
Other taxes	4,855,924	5,218,799	-	-	4,855,924	5,218,799
Intergovernmental	2,878,324	3,367,629	-	-	2,878,324	3,367,629
Other	120,151	147,158	25,111	10,568	145,262	157,726
TO TAL REVENUES	15,788,000	16,809,652	4,880,456	5,615,790	20,668,456	22,425,442
<u>Expenses:</u>						
<i>Primary Government:</i>						
General government	\$ 4,031,124	\$ 5,302,894	-	-	4,031,124	5,302,894
Public safety	3,789,695	4,210,722	-	-	3,789,695	4,210,722
Transportation	1,811,056	2,078,525	-	-	1,811,056	2,078,525
Physical environment	270,462	331,545	-	-	270,462	331,545
Culture/recreation	1,425,496	1,777,061	-	-	1,425,496	1,777,061
Economic environment	130,719	141,162	-	-	130,719	141,162
Interest on long-term debt	3,675	2,108	-	-	3,675	2,108
<i>Business-type Activities:</i>						
Water and sewer	-	-	-	-	-	-
Garbage and solid waste	-	-	2,382,413	2,718,256	2,382,413	2,718,256
Marina	-	-	2,038,738	2,426,457	2,038,738	2,426,457
Stormwater utility	-	-	768,496	886,155	768,496	886,155
TOTAL EXPENSES	11,462,227	13,844,017	5,189,647	6,030,868	16,651,874	19,874,885
Excess (deficiency) before transfers	4,325,773	2,965,635	(309,191)	(415,078)	4,016,582	2,550,557
Transfers	(334,512)	(651,793)	334,512	651,793	-	-
Increase (decrease) in net position	3,991,261	2,313,842	25,321	236,715	4,016,582	2,550,557
Net Position - beginning, as restated	35,178,531	39,169,792	20,480,867	20,506,188	55,659,398	59,675,980
Net Position - ending	\$ 39,169,792	\$ 41,483,634	\$ 20,506,188	\$ 20,742,903	\$ 59,675,980	\$ 62,226,537

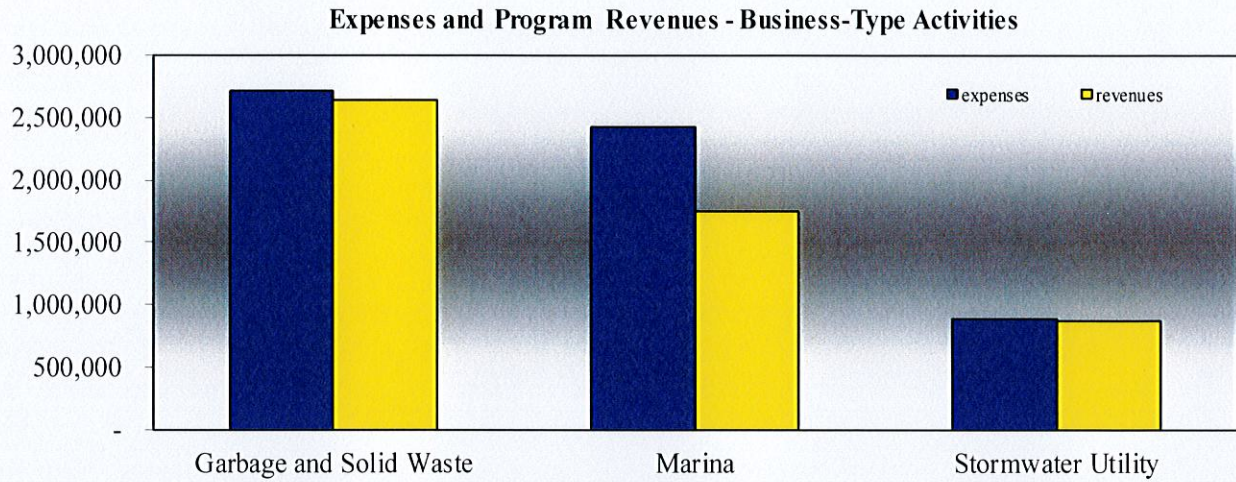
City of Belle Glade, Florida **Management's Discussion and Analysis**



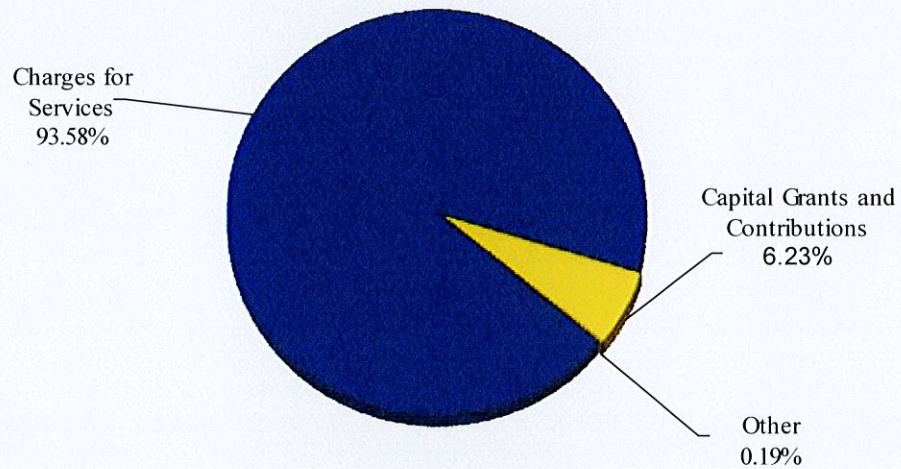
Revenues by Source - Governmental Activities



**City of Belle Glade, Florida
Management's Discussion and Analysis**



Revenues by Source - Business-Type Activities



City of Belle Glade, Florida Management's Discussion and Analysis

Financial Analysis of the Major Governmental Funds

At the end of the current fiscal year, the City of Belle Glade's governmental funds reflected combined ending fund balances of \$19,377,794, an increase of \$2,971,629 compared to the prior year. Of the total combined fund balances, nonspendable was \$728,179, restricted was \$6,451,409, assigned was \$3,521,637 and unassigned was \$8,676,569.

The General Fund is the primary operating fund of the City of Belle Glade. At the end of the current fiscal year, the fund balance of the General Fund was \$13,555,474. Of this amount, nonspendable was \$728,179, restricted was \$479,924, assigned was \$3,521,637 and unassigned was \$8,825,734.

During the current fiscal year, the fund balance of the City of Belle Glade's general fund increased by \$1,955,174. The increase in fund balance was due to the American Rescue Plan Act (ARPA) funds allocated to the City of Belle Glade for loss of revenue. ARPA funding represents approximately 60% of the increase in fund balance. The City's property tax value increased 4% generating an approximate increase in ad valorem taxes of 5%, half cent sales tax increased approximately 16%, and state revenue sharing increased approximately 20%.

The Infrastructure Surtax Fund is a major governmental fund which is utilized to account for a one cent sales tax designed for infrastructure improvements. At the end of the current fiscal year, fund balance in the Infrastructure Surtax Fund increased \$967,547. A 19% increase in one cent sales tax contributed to the increase in fund balance. The Infrastructure Surtax Fund balance is \$3,513,492 which is restricted.

The City's American Rescue Plan Fund is another major governmental fund created to facilitate the funds received to assist in the recovery from the COVID-19 pandemic. The fund balance remaining in the American Rescue Plan Fund in the amount of \$6,084,186 represents approximately 65% of the total amount of funds allocated to the City.

Financial Analysis of the Major Proprietary Funds

Unrestricted net position of the Garbage/Solid Waste Fund at the end of the year was \$3,499,222, an increase of \$802,759 from the previous year. This is primarily due to a decrease in assets and an increase in pension related items.

Unrestricted net position of the Marina Fund increased \$874,403 from (\$658,923) to \$215,480 due primarily to decrease in restricted for pension benefits.

Unrestricted net position of the Stormwater Fund increased from \$2,792,440 to \$2,977,417 due primarily to an increase in current assets.

General Fund Budgetary Highlights

Over the course of the year, the City Commission revised the City budget several times. These budget changes were primarily due to either amended budgets for grants or revised departmental needs.

City of Belle Glade, Florida Management's Discussion and Analysis

After these amendments, actual expenditures were \$857,764 less than the final budget amounts. This was due to reduction of spending in various operating departments. Revenues were \$917,400 more than the final budget amounts, primarily due to collection of taxes of \$176,136, collection of licenses and permits of \$14,484, intergovernmental revenues of \$628,560, charges for services of \$32,298, fines and forfeits of \$19,249 and miscellaneous revenue of \$46,673 over budget projections. Revenues are increasing as the economy continues to recovery from the COVID-19 pandemic.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At the end of 2022, the City had invested \$31,438,635 (net of depreciation) in a broad range of capital assets including buildings, parks and recreation facilities, roads, and bridges. Additional information concerning capital assets can be found in Note 5 of the financial statements.

City of Belle Glade's Capital Assets
(net of depreciation)
as of September 30, 2022

	Governmental Activities		Business-Type Activities		TOTAL	
	2021	2022	2021	2022	2021	2022
Land	\$ 2,308,242	\$ 2,298,306	\$ 2,654,250	\$ 2,654,250	\$ 4,962,492	\$ 4,952,556
Buildings and improvements	4,922,322	4,569,159	4,105,186	5,134,105	9,027,508	9,703,264
Equipment	527,512	400,600	970,603	984,738	1,498,115	1,385,338
Infrastructure	7,505,953	7,699,890	5,033,608	4,786,743	12,539,561	12,486,633
Construction in progress	2,810,752	2,826,704	1,045,565	84,140	3,856,317	2,910,844
TOTALS	\$ 18,074,781	\$ 17,794,659	\$ 13,809,212	\$ 13,643,976	\$ 31,883,993	\$ 31,438,635

The \$2,826,704 in construction in progress in the City of Belle Glade's governmental activities was primarily for engineering and construction relating to various transportation projects. The \$84,140 in construction in progress in the City of Belle Glade's business-type activities was for marina improvements.

Long-Term Liabilities

At September 30, 2022, the City's long-term liability consisted of a capital lease for \$54,320, \$838,471 in compensated absences and other post-employment benefits (OPEB), and a claim and settlement of \$200,000 as shown in the following table. Additional information can be found in Note 6 of the notes to the financial statements.

City of Belle Glade, Florida

Management's Discussion and Analysis

City of Belle Glade's Outstanding Debt as of September 30, 2022

	Governmental Activities		Business-Type Activities		TOTAL	
	2021	2022	2021	2022	2021	2022
Capital Lease	\$ 107,047	\$ 54,320	\$ -	\$ -	\$ 107,047	\$ 54,320
Claims and Settlements	-	200,000	-	-	-	200,000
OPEB	171,124	139,284	47,782	34,747	218,906	174,031
Compensated absences	452,045	503,825	167,833	160,615	619,878	664,440
TOTALS	\$ 730,216	\$ 897,429	\$ 215,615	\$ 195,362	\$ 945,831	\$ 1,092,791

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

For the 2023 fiscal year, General Fund revenue projections were generally conservative as has been our practice in previous years.

- There is a budgeted transfer from assigned reserves for budget stabilization in the amount of \$1,079,156 in the General Fund.
- No rate increases in sanitation fees were implemented in fiscal year 2023.
- No rate increase in stormwater assessments were implemented in fiscal year 2023.
- Rate increase in campground fees at Torry Island Campground.
- The millage rate is 6.5419 mills, which is 6.0518% over the rolled back rate and the same millage rate as the previous year.

All of these factors were considered in preparing the City of Belle Glade's budget for the 2023 fiscal year.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Director of Finance, City of Belle Glade, 110 Dr. Martin Luther King, Jr. Blvd., West, Belle Glade, FL 33430.

BASIC FINANCIAL STATEMENTS

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CITY OF BELLE GLADE, FLORIDA
Statement of Net Position
September 30, 2022

	Primary Government		
	Governmental	Business-type	Total
	Activities	Activities	
Assets			
Cash and cash equivalents	\$ 23,292,854	\$ 5,881,793	\$ 29,174,647
Receivables			
Accounts, net	395,026	576,544	971,570
Due from other governments	1,280,675	354,225	1,634,900
Lease receivable current portion	105,956		105,956
Inventory		1,716	1,716
Loans receivable	723,067		723,067
Internal balances	432,910	(432,910)	
Supplies inventory	16,381		16,381
Prepaid expenses	149,623	1,892	151,515
Lease receivable - long term	111,156		111,156
Net pension asset	2,586,804	406,808	2,993,612
Capital assets			
Non-depreciable	5,125,010	2,738,390	7,863,400
Depreciable (net of depreciation)	12,669,649	10,905,586	23,575,235
Total assets	<u>46,889,111</u>	<u>20,434,044</u>	<u>67,323,155</u>
 Deferred outflows of resources			
Pension related items	2,787,374	805,168	3,592,542
	<u>2,787,374</u>	<u>805,168</u>	<u>3,592,542</u>
Liabilities			
Accounts payable	449,796	127,436	577,232
Deposits	15,954		15,954
Accrued liabilities	256,421		256,421
Accrued interest payable	734		734
Due to other governments	132,567	11,192	143,759
Unearned revenue	6,091,747	146,229	6,237,976
Non-current liabilities			
Due within one year	329,203	28,611	357,814
Due in more than one year	568,226	166,751	734,977
Total liabilities	<u>7,844,648</u>	<u>480,219</u>	<u>8,324,867</u>
 Deferred inflows of resources			
OPEB related items	41,951	16,090	58,041
Leases	210,730		210,730
Deferred revenue	95,522		95,522
Total deferred inflows of resources	<u>348,203</u>	<u>16,090</u>	<u>364,293</u>
 Net Position			
Net investment in capital assets	17,740,339	13,643,976	31,384,315
Restricted for:			
Pension benefits	2,586,804	406,808	2,993,612
Economic environment	1,662,100		1,662,100
Landscaping	82,319		82,319
Infrastructure	3,513,492		3,513,492
Transportation	1,141,583		1,141,583
Other purposes	51,915		51,915
Unrestricted	14,705,082	6,692,119	21,397,201
Total net position	<u>\$ 41,483,634</u>	<u>\$ 20,742,903</u>	<u>\$ 62,226,537</u>

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Statement of Activities
For the Fiscal Year Ended September 30, 2022

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Charges for Services</u>
Primary Government		
Governmental activities		
General government	\$ 5,302,894	\$ 120,073
Public safety	4,210,722	807,151
Transportation	2,078,525	
Physical environment	331,545	142,657
Culture/recreation	1,777,061	1,155
Economic environment	141,162	
Interest on long term debt	2,108	
Total governmental activities	<u>13,844,017</u>	<u>1,071,036</u>
Business-type activities		
Garbage and solid waste	2,718,256	2,636,673
Marina	2,426,457	1,748,751
Stormwater utility	886,155	870,106
Total business-type activities	<u>6,030,868</u>	<u>5,255,530</u>
Total primary government	<u><u>\$ 19,874,885</u></u>	<u><u>\$ 6,326,566</u></u>

Program Revenues		Net (Expense) Revenue and Changes in Net Position		
Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		
		Governmental Activities	Business-type Activities	Total
\$	\$	\$	\$	\$
3,173,574		(5,182,821)		(5,182,821)
	1,182,956	(229,997)		(229,997)
		(895,569)		(895,569)
43,200		(188,888)		(188,888)
		(1,732,706)		(1,732,706)
		(141,162)		(141,162)
		(2,108)		(2,108)
<u>3,216,774</u>	<u>1,182,956</u>	<u>(8,373,251)</u>		<u>(8,373,251)</u>
			(81,583)	(81,583)
	349,692		(328,014)	(328,014)
			(16,049)	(16,049)
	<u>349,692</u>		<u>(425,646)</u>	<u>(425,646)</u>
<u>\$ 3,216,774</u>	<u>\$ 1,532,648</u>	<u>(8,373,251)</u>	<u>(425,646)</u>	<u>(8,798,897)</u>
General revenues				
Ad valorem taxes		2,605,300		2,605,300
Local option sales tax		1,708,781		1,708,781
Local option gas taxes		469,444		469,444
Franchise taxes		1,476,257		1,476,257
Utility taxes		1,564,317		1,564,317
Unrestricted intergovernmental shared revenues		3,367,629		3,367,629
Unrestricted investment earnings		54,231	10,568	64,799
Gain on sale of capital assets				
Miscellaneous revenues		92,927		92,927
Transfers		(651,793)	651,793	
Total general revenues and transfers		<u>10,687,093</u>	<u>662,361</u>	<u>11,349,454</u>
Change in net position		2,313,842	236,715	2,550,557
Net position - beginning		39,169,792	20,506,188	59,675,980
Net position - ending		<u>\$ 41,483,634</u>	<u>\$ 20,742,903</u>	<u>\$ 62,226,537</u>

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Balance Sheet
Governmental Funds
September 30, 2022

	General	Infrastructure Surtax Fund	ARPA Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets					
Cash and cash equivalents	\$ 12,867,119	\$ 3,351,833	\$ 6,084,186	\$ 989,716	\$ 23,292,854
Receivables					
Accounts, net	395,026				395,026
Due from other governments	321,006	163,284		796,385	1,280,675
Lease receivable	217,112				217,112
Loans receivable				723,067	723,067
Supplies inventory	16,381				16,381
Prepaid expenditures	272,506				272,506
Advance to other funds	432,910				432,910
Total assets	<u>\$ 14,522,060</u>	<u>\$ 3,515,117</u>	<u>\$ 6,084,186</u>	<u>\$ 2,509,168</u>	<u>\$ 26,630,531</u>
Liabilities, deferred inflows of resources, and fund balances					
Liabilities					
Accounts payable	\$ 271,059	\$ 1,625	\$	\$ 177,112	\$ 449,796
Deposits	15,954				15,954
Accrued liabilities	233,193			23,228	256,421
Due to other governments	132,567				132,567
Unearned revenue	7,561		6,084,186		6,091,747
Total liabilities	<u>660,334</u>	<u>1,625</u>	<u>6,084,186</u>	<u>200,340</u>	<u>6,946,485</u>
Deferred inflows or resources					
Leases	210,730				210,730
Deferred revenue	95,522				95,522
	<u>306,252</u>				<u>306,252</u>
Fund balances					
Nonspendable					
Inventory, prepaids and leases	295,269				295,269
Advance	432,910				432,910
Restricted					
Police education	28,947				28,947
Landscaping	82,319				82,319
Infrastructure		3,513,492			3,513,492
Other restrictions	16,018			6,950	22,968
Transportation	352,640			788,943	1,141,583
Economic environment				1,662,100	1,662,100
Assigned					
Emergencies	527,564				527,564
Capital projects	1,378,175				1,378,175
Subsequent year's budget	1,615,898				1,615,898
Unassigned	8,825,734			(149,165)	8,676,569
Total fund balances	<u>13,555,474</u>	<u>3,513,492</u>		<u>2,308,828</u>	<u>19,377,794</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 14,522,060</u>	<u>\$ 3,515,117</u>	<u>\$ 6,084,186</u>	<u>\$ 2,509,168</u>	<u>\$ 26,630,531</u>

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Reconciliation of the Balance Sheet – Governmental Funds
to the Statement of Net Position
Governmental Activities
September 30, 2022

Fund balances total governmental funds		\$ 19,377,794
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		
Governmental capital assets	\$ 45,338,344	
Less accumulated depreciation	<u>(27,543,685)</u>	17,794,659
The net pension asset related to defined benefit pension plans does not represent available spendable resources and is not reported in the governmental funds.		2,586,804
The prepaid pension contribution is included in the net pension asset.		(122,883)
Deferred outflows and inflows of resources related to defined benefit pension or OPEB plans are applicable to future periods and are not reported in the governmental funds:		
OPEB related deferred inflows	(41,951)	
Pension related deferred outflows	<u>2,787,374</u>	2,745,423
Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds.		
Accrued interest payable	(734)	
Total OPEB liability	(139,284)	
Compensated absences	(503,825)	
Claims and settlements	(200,000)	
Capital lease	<u>(54,320)</u>	<u>(898,163)</u>
Net position of governmental activities		<u><u>\$ 41,483,634</u></u>

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Fiscal Year Ended September 30, 2022

	General	Infrastructure Surtax Fund	ARPA Fund	Nonmajor Governmental Funds	Total Governmental Funds
Revenues					
Taxes	\$ 5,968,300	\$	\$	\$ 147,017	\$ 6,115,317
Licenses and permits	432,084				432,084
Intergovernmental revenues	3,579,104	1,708,781	3,000,000	1,183,580	9,471,465
Charges for services	406,621				406,621
Fines and forfeitures	73,734				73,734
Miscellaneous revenues	630,742	3,035		31,983	665,760
Total revenues	11,090,585	1,711,816	3,000,000	1,362,580	17,164,981
Expenditures					
Current					
General government	5,103,647				5,103,647
Public safety	4,187,755				4,187,755
Transportation	684,753				684,753
Physical environment	305,284				305,284
Culture/recreation	1,477,017				1,477,017
Economic environment	57,604			57,209	114,813
Capital outlay	108,378	744,269		1,321,595	2,174,242
Debt service					
Principal	52,727				52,727
Interest	2,819				2,819
Total expenditures	11,979,984	744,269		1,378,804	14,103,057
Excess of revenues over (under) expenditures	(889,399)	967,547	3,000,000	(16,224)	3,061,924
Other financing sources (uses)					
Transfers in	3,000,000			65,132	3,065,132
Transfers (out)	(155,427)		(3,000,000)		(3,155,427)
Total other financing sources (uses)	2,844,573		(3,000,000)	65,132	(90,295)
Net change in fund balances	1,955,174	967,547		48,908	2,971,629
Fund balances - beginning	11,600,300	2,545,945		2,259,920	16,406,165
Fund balances - ending	\$ 13,555,474	\$ 3,513,492	\$	\$ 2,308,828	\$ 19,377,794

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Reconciliation of the Statement of Revenues, Expenditures, and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
Governmental Activities
For the Fiscal Year Ended September 30, 2022

Net change in fund balances - total governmental funds \$ 2,971,629

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures.

However, in the statement of activities, the cost of those assets is depreciated over their estimated useful life.

Expenditures for capital assets	\$ 1,520,906	
Less current year depreciation	<u>(1,731,588)</u>	(210,682)

Donations and disposals of capital assets affect net position in the statement of activities, but do not appear in the governmental funds because they are not financial resources.

Donation of land	0	
Net book value of asset disposals or sales		(69,440)

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.

Capital lease payments		52,727
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Governmental funds report revenues when earned and available. However, in the Statement of Activities, revenues are recognized when earned, regardless of availability.

Interest income		(615)
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Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore are not reported as expenditures in governmental funds.

Changes in accrued interest payable	711	
Change in net pension asset and related deferred amounts	(180,632)	
Change in OPEB liability and related deferred amounts	1,924	
Change in claims and settlements	(200,000)	
Change in long-term compensated absences	<u>(51,780)</u>	<u>(429,777)</u>

Change in net position of governmental activities		<u><u>\$ 2,313,842</u></u>
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See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Statement of Net Position
Proprietary Funds
September 30, 2022

	Garbage and Solid Waste	Marina	Stormwater	Totals
Assets				
Current assets				
Cash and cash equivalents	\$ 2,643,571	\$ 236,386	\$ 3,001,836	\$ 5,881,793
Receivables				
Accounts, net	576,544			576,544
Due from other governments		349,692	4,533	354,225
Prepaid expenses		1,892		1,892
Inventory		1,716		1,716
Total current assets	<u>3,220,115</u>	<u>589,686</u>	<u>3,006,369</u>	<u>6,816,170</u>
Non-current assets				
Net pension asset	226,495	148,839	31,474	406,808
Capital assets				
Property, plant, and equipment	2,430,675	18,146,586	6,351,172	26,928,433
Less accumulated depreciation	<u>(2,048,268)</u>	<u>(8,339,124)</u>	<u>(2,897,065)</u>	<u>(13,284,457)</u>
Total non-current assets	<u>608,902</u>	<u>9,956,301</u>	<u>3,485,581</u>	<u>14,050,784</u>
Total assets	<u>3,829,017</u>	<u>10,545,987</u>	<u>6,491,950</u>	<u>20,866,954</u>
 Deferred outflows of resources				
Pension related items	448,286	294,588	62,294	805,168
	<u>448,286</u>	<u>294,588</u>	<u>62,294</u>	<u>805,168</u>
 Liabilities				
Current liabilities				
Accounts payable	53,642	31,203	42,591	127,436
Due to other governments		11,192		11,192
Compensated absences	10,895	8,622	9,094	28,611
Unearned revenue		146,229		146,229
Total current liabilities	<u>64,537</u>	<u>197,246</u>	<u>51,685</u>	<u>313,468</u>
Non-current liabilities				
Advance from other funds		432,910		432,910
Compensated absences	74,276	27,659	30,069	132,004
Total OPEB liability	<u>20,918</u>	<u>6,348</u>	<u>7,481</u>	<u>34,747</u>
Total non-current liabilities	<u>95,194</u>	<u>466,917</u>	<u>37,550</u>	<u>599,661</u>
Total liabilities	<u>159,731</u>	<u>664,163</u>	<u>89,235</u>	<u>913,129</u>
 Deferred inflows of resources				
OPEB related items	9,448	4,631	2,011	16,090
	<u>9,448</u>	<u>4,631</u>	<u>2,011</u>	<u>16,090</u>
 Net Position				
Net investment in capital assets	382,407	9,807,462	3,454,107	13,643,976
Restricted for:				
Pension benefits	226,495	148,839	31,474	406,808
Unrestricted	3,499,222	215,480	2,977,417	6,692,119
Total net position	<u>\$ 4,108,124</u>	<u>\$10,171,781</u>	<u>\$ 6,462,998</u>	<u>\$ 20,742,903</u>

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Statement of Revenues, Expenses, and Changes
in Fund Net Position
Proprietary Funds
For the Year Ended September 30, 2022

	Garbage and Solid Waste	Marina	Stormwater	Total
Operating revenue				
Charges for services	\$ 2,636,673	\$ 1,748,751	\$ 870,106	\$ 5,255,530
Operating expenses				
Personal services	1,291,664	848,567	276,443	2,416,674
Professional services	2,320	19,933	186,840	209,093
Insurance	77,249	115,730	15,700	208,679
Chemicals	2,607	33,012		35,619
Disposal fees	495,444			495,444
Heat, light and power	11,013	337,131		348,144
Depreciation	104,933	688,470	256,960	1,050,363
Repairs and maintenance	279,352	126,780	31,053	437,185
Administrative	291,505		85,087	376,592
Other	162,169	255,911	34,072	452,152
Total operating expenses	2,718,256	2,425,534	886,155	6,029,945
Operating income (loss)	(81,583)	(676,783)	(16,049)	(774,415)
Nonoperating revenues (expenses)				
Disposal of surplus equipment		(923)		(923)
Miscellaneous revenue	3,644	3,349	3,575	10,568
Total nonoperating revenues (expenses)	3,644	2,426	3,575	9,645
Income (loss) before contributions	(77,939)	(674,357)	(12,474)	(764,770)
Capital contributions		911,190		911,190
Transfers				
Transfers in		90,295		90,295
Total transfers		90,295		90,295
Change in net position	(77,939)	327,128	(12,474)	236,715
Net position - beginning	4,186,063	9,844,653	6,475,472	20,506,188
Net position - ending	\$ 4,108,124	\$ 10,171,781	\$ 6,462,998	\$ 20,742,903

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Statement of Cash Flows
Proprietary Funds
For the Fiscal Year Ended September 30, 2022

	Garbage and Solid Waste	Marina	Stormwater	Totals
Cash flows from operating activities:				
Receipts from customers and users	\$ 2,635,223	\$ 1,748,751	\$ 865,572	\$ 5,249,546
Payments to suppliers	(1,032,632)	(814,979)	(266,594)	(2,114,205)
Payments to employees	(1,321,817)	(818,204)	(260,882)	(2,400,903)
Internal activity - payments to other funds	(291,505)		(85,087)	(376,592)
Net cash provided (used) by operating activities	(10,731)	115,568	253,009	357,846
Cash flows from non-capital financing activities:				
Transfers in		90,295		90,295
Net cash (used) by non-capital financing activities		90,295		90,295
Cash flows from capital and related financing activities:				
Acquisition and construction of capital assets		(131,210)	(193,342)	(324,552)
Net cash (used) by capital and related financing activities		(131,210)	(193,342)	(324,552)
Cash flows from investing activities:				
Interest and dividends on investments	3,644	3,349	3,575	10,568
Net cash provided by investing activities	3,644	3,349	3,575	10,568
Net increase (decrease) in cash and cash equivalents	(7,087)	78,002	63,242	134,157
Cash and cash equivalents at beginning of year	2,650,658	158,384	2,938,594	5,747,636
Cash and cash equivalents at end of year	\$ 2,643,571	\$ 236,386	\$ 3,001,836	\$ 5,881,793
Cash flows from operating activities:				
Operating income (loss)	\$ (81,583)	\$ (676,783)	\$ (16,049)	\$ (774,415)
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation	104,933	688,470	256,960	1,050,363
Operating grants				
Change in net OPEB liability and related deferred amounts	(697)	(315)	(88)	(1,100)
Change in net pension asset and related deferred amounts	(11,223)	19,638	15,676	24,091
Change in assets and liabilities:				
(Increase) decrease in accounts receivable	(1,450)		(4,533)	(5,983)
(Increase) decrease in inventories		(664)		(664)
Increase (decrease) in accounts payable	(2,478)	(61,074)	1,069	(62,483)
Increase (decrease) in due to other governments		2,732		2,732
Increase (decrease) in deferred revenue		132,524		132,524
Increase (decrease) in compensated absences	(18,233)	11,040	(26)	(7,219)
Total adjustments	70,852	792,351	269,058	1,132,261
Net cash provided (used) by operating activities	\$ (10,731)	\$ 115,568	\$ 253,009	\$ 357,846
Noncash Investing, Capital and Financing Activities				
Net book value of equipment disposals	\$	\$ 922	\$	\$ 922
Capital assets transferred from Governmental Activities	\$	\$ 561,498	\$	\$ 561,498

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Statement of Fiduciary Net Position
Fiduciary Funds
September 30, 2022

	Pension Trust Funds
Assets	
Cash and cash equivalents	\$ 90,651
Investments	
Money market mutual funds	400,500
U.S. government and agencies securities	1,124,939
Corporate bonds	1,093,706
Exchange traded funds	
Fixed income	1,044,012
Fixed income mutual funds	6,616,261
Domestic equity mutual funds	13,298,513
Foreign equity mutual funds	2,726,522
Receivables	
Accounts	29,979
Accounts, broker dealers	339
Accrued dividends and interest	15,577
Prepaid pension benefit	88,245
Total assets	<u>26,529,244</u>
Liabilities	
Accounts payable, broker dealers	<u>26,353</u>
Total liabilities	<u>26,353</u>
Net Position	
Restricted for pension benefits	<u><u>\$ 26,502,891</u></u>

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
For the Fiscal Year Ended September 30, 2022

	Pension Trust Funds
Additions	
Contributions	
Employer	\$ 213,186
Plan members	170,405
Total contributions	<u>383,591</u>
Investment income	
Net increase in fair value of investments	(5,667,512)
Investment earnings	569,103
Total investment income	<u>(5,098,409)</u>
Investment expenses	<u>(112,017)</u>
Total net investment income	<u>(5,210,426)</u>
Total additions	<u>(4,826,835)</u>
Deductions	
Retirement benefits	1,041,819
Refunds of contributions	39,051
Administrative expense	53,709
Total deductions	<u>1,134,579</u>
Net increase	(5,961,414)
Net position restricted for pension benefits	
Net position - beginning	32,464,305
Net position - ending	<u><u>\$ 26,502,891</u></u>

See notes to the financial statements

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Belle Glade, Florida (City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

A. Reporting Entity

The City of Belle Glade, Florida is a municipal corporation organized under Chapter 61 - 1880 Laws of Florida, a special act 1980 as amended. The City provides the full range of municipal services contemplated by statute or charter. The services provided include: public safety, streets and roads, culture and recreation, public improvements, planning and zoning, marina, trash removal, and general administrative services. Police services are provided by the Palm Beach County Sheriff's Office by contract. Palm Beach County Fire-Rescue provides fire and rescue services through a Municipal Service Taxing Unit (MSTU).

As required by generally accepted accounting principles, these financial statements include the City (the primary government) and its component units. Component units are legally separate entities for which the City is financially accountable. The City is financially accountable if:

- it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the City or;
- the organization is fiscally dependent on the City and (1) there is a potential for the organization to provide specific financial benefits to the City or (2) impose specific financial burdens on the City.

Organizations for which the City is not financially accountable are also included when doing so is necessary in order to prevent the City's financial statements from being misleading.

Based upon application of the above criteria, the City of Belle Glade has determined that there are three legally separate entities to consider as potential component units. The City of Belle Glade General Employees' Retirement System and the City of Belle Glade Retired Public Safety Officers' Retirement System are both component units as they are fiscally dependent on and impose a specific financial burden on the City. They are reported in the City's financial statements as pension trust funds in the fiduciary funds financial statements.

The Community Redevelopment Agency Trust Fund (CRA) is reported as a blended governmental fund component unit into the primary government. Although, the CRA is legally separate from the City, the City Commission serves as the CRA Board, is able to impose its will on the CRA, and the CRA provides specific financial benefits to the City.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Government-wide and Fund Financial Statements

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses recorded when a liability is incurred, regardless of the timing of related cash flows. The City does not accrue property tax revenues since the collection of these taxes coincides with the fiscal year in which levied, and since the City consistently has no material uncollected property taxes at year end. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. Property tax revenues are considered to be available if they are collected within 60 days of the end of the current fiscal period. A four month availability period is used for all other governmental fund revenues. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures relating to compensated absences and claims and judgments, are recorded only when payment is due.

Fines and permit revenues are not susceptible to accrual because generally they are not measurable until received in cash. Franchise taxes, licenses, interest revenue, intergovernmental revenues, and charges for services associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The City has two major special revenue funds, the Infrastructure Surtax Fund, which is used to account for surtax proceeds which are restricted to, among other things, the financing, planning and construction of infrastructure and the American Rescue Plan Act (ARPA) Fund, which is used to account for ARPA grant funding.

The City reports the following nonmajor governmental funds:

The City has two nonmajor special revenue funds, the Revolving Loan Fund which is funded from a one time grant from the State of Florida for the rehabilitation, replacement and construction of low cost housing in the City and the Community Redevelopment Agency Trust Fund, which is used to account for the activity of redevelopment projects within the City and is funded from incremental tax revenues within the designated CRA area.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

The City reports the following nonmajor governmental funds: (Continued)

Capital Projects Funds account for the acquisition of capital assets or construction of major capital projects not being financed by proprietary funds. The City has one capital project fund, the General Capital Outlay Fund.

The City reports the following major proprietary funds:

The Garbage and Solid Waste Fund accounts for refuse and recycling services to the residents of the City.

The Marina Fund accounts for the operation of the City's marina, golf course and campground.

The Stormwater Utility Fund accounts for the stormwater drainage system.

Fiduciary Funds

Fiduciary funds are used to account for assets held on behalf of outside parties, including other governments, or on behalf of other funds within the government. The pension trust funds are held under the terms of a formal trust agreement. The City has two pension trust funds: the General Employees' and the Retired Public Safety Officers' Trust Funds.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the City's refuse and recycling function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses report on the costs to maintain the proprietary systems, the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity

Cash and Cash Equivalents

Cash and cash equivalents consist of petty cash, deposits in checking accounts, and money market mutual funds. All money market mutual funds are registered as a 2a-7 fund with the SEC and reported at amortized cost.

For purposes of determining cash equivalents, the City has defined its policy concerning the treatment of short-term investments to include investments with a maturity of three months or less when purchased, as cash equivalents if management does not plan to reinvest the proceeds. Short-term investments that management intends to rollover into similar investments are considered part of the investment portfolio and are classified as investments.

Investments

Investments are reported at fair value as required by generally accepted accounting principles. The fair value of an investment is the amount that the City could reasonably expect to receive for it in a current sale between a willing buyer and a willing seller, other than in a forced or liquidation sale. The City categorizes its investments according to the fair value hierarchy established by GASB Statement No. 72. The hierarchy is based on observable and unobservable inputs used in establishing the fair value of a financial asset or liability. Purchases and sales of investments are recorded on a trade date basis.

Accounts Receivable

Accounts receivable of the General Fund and Garbage and Solid Waste Fund consists of billed and unbilled receivables.

Loans Receivable

Mortgage loans originated by the City in the Revolving Loan Fund are carried at the unpaid principal balance outstanding, net of allowances for possible loan losses. At September 30, 2022 all loans are considered collectable.

Inventory

Inventory is valued at cost, which approximates market, using the first in/first out (FIFO) method. The costs of governmental fund type inventory are recorded as expenditures when consumed rather than when purchased.

Prepays

Payments made to vendors for services that will benefit future periods are reported as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting an expenditure in the year in which the services are consumed.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity
(Continued)

Interfund Transactions

Following is a description of the basic types of interfund transactions made during the year and the related accounting policy:

Transactions for services rendered or facilities provided: These transactions are recorded as revenue in the receiving fund and expenditures in the disbursing fund.

Transactions to transfer revenue or contributions from the fund budgeted to receive them to the fund budgeted to expend them: These transactions are recorded as operating transfers in and out.

Capital Assets

Capital assets, which include plant, property, equipment, and infrastructure assets (e.g. roads, bridges, and sidewalks) are reported in the applicable governmental or business-type activities columns in the governmental-wide financial statements. Capital assets are defined by the government as assets with an original cost of greater than or equal to \$5,000 including ancillary cost and with a useful life of one year or more. Such assets are recorded at cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are recorded at acquisition value. Depreciation has been provided over the useful lives using the straight line method. The estimated useful lives are as follows:

Buildings	25-50 years
Infrastructure	15-50 years
Building improvements	15-25 years
Land improvements	5-15 years
Equipment	5-10 years

Deferred Outflow of Resources

The statement of net position includes a separate section for deferred outflows of resources. This represents the usage of net assets applicable to future periods and will not be recognized as expenditures until the future period to which it applies. The City reports OPEB and deferred pension items in connection with its two Retirement Systems. These deferred charges are either (a) recognized in the subsequent period as a reduction of the net pension liability or (b) amortized in a systematic and rational method as pension expense in future periods.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity
(Continued)

Deferred Inflows of Resources

The statement of net position also includes a separate section, listed below total liabilities, for deferred inflows of resources. This represents the acquisition of net assets applicable to future periods and will not be recognized as revenue until the future period to which it applies. The City currently has four types of deferred inflows. The first is local business tax revenues received prior to the period for which the taxes are levied, these are recognized as income in the period for which they are levied. The second is receivables that are received after 90 days of the end of the fiscal year, these are recognized in the period they meet the availability criterion of the modified accrual basis of accounting and are reported as deferred inflows only on the governmental funds balance sheet. The third is deferred items in connection with its two Retirement Systems and OPEB plan. These items are amortized in a systemic and rational method and recognized as a reduction of pension or health care expense in future periods. The fourth is related to the lessor lease receivable.

Leases

Lease contracts that provide the City with control of a non-financial asset, such as land, buildings, or equipment, for a period of time in excess of twelve months are reported as an intangible right to use lease asset with a related lease liability. The lease liability is recorded at the present value of future lease payments, including fixed payments, variable payments based on an index or fixed rate and reasonably certain residual guarantees. The intangible right to use leased asset is recorded for the same amount as the related lease liability plus any prepayments and initial direct costs to place the asset in service. Leased assets are amortized over the shorter of the useful life of the asset or the lease term. The lease liability is reduced for lease payments made, less the interest portion of the lease payment.

Lease contracts that provide an external entity with control of the City's non-financial asset, such as land, buildings, or equipment, for a period of time in excess of twelve months are reported as a leased receivable with a related lease deferred inflow of resources. The lease receivable is recorded at the present value of future lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. The lease deferred inflow of resources is recorded for the same amount as the related lease receivable less any lease incentives. Leased deferred inflow of resources are amortized over the lease term. The lease receivable is reduced for lease payments made, less the interest portion of the lease payment.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity
(Continued)

Unearned Revenue

The City reports unearned revenue on its statements of net position and governmental funds balance sheet. Unearned revenue arises when resources are obtained prior to revenue recognition. In subsequent periods, when revenue recognition criteria are met the unearned revenue is removed and revenue is recognized.

Unavailable Revenue

The City reports unavailable revenue on its governmental funds balance sheet for resource inflows that do not qualify for recognition as revenue in a governmental fund because they are not yet considered available.

Compensated Absences

Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that is attributable to services already rendered and that is not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

All vacation and sick leave is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Fund Balance

In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported under the following categories:

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity
(Continued)

Fund Balance (Continued)

1. Nonspendable fund balances – Includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as property acquired for resale. However, if the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned, then they should be included in the appropriate fund balance classification (restricted, committed, or assigned), rather than the nonspendable fund balance. The corpus (or principal) of a permanent fund is an example of an amount that is legally or contractually required to be maintained intact.
2. Restricted fund balance – Includes amounts that are restricted to specific purposes when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.
3. Committed fund balance – Includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the City Commission, the City’s highest level of decision making authority, an ordinance. Those committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action employed to previously commit those amounts.
4. Assigned fund balance – Includes amounts intended to be used by the City for specific purposes but are neither restricted or committed. In accordance with the City’s fund balance policy, assignments can be made by the City Commission or the City Manager.
5. Unassigned fund balance – Includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity
(Continued)

Fund Balance (Continued)

The City Commission has established a policy to maintain a stabilization reserve of 20% of the General Fund operating budget less transfers and contingency. The operating reserve is in addition to any contingency in the General Fund budget. Any excess of revenues over expenditures shall be placed in the stabilization reserve until 20% of the General Fund operating budget less transfers and contingency is reached then additional amounts shall flow to unassigned fund balance. The stabilization reserve is set up for unexpected revenue shortfalls and potential natural disasters (hurricanes) that could affect the area. The purpose of this reserve is to provide budgetary stabilization and not serve as an alternative funding source for new programs. At September 30, 2022 the stabilization reserve had a balance of \$2,074,509.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it is the City's policy to reduce restricted amounts first. When an expenditure is incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, it is the City's policy to reduce committed amounts first, followed by assigned amounts, and then unassigned amounts.

Net Position

Equity in the government-wide and enterprise fund statements are classified as net position and displayed in following three components:

1. Net investment in capital assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.
2. Restricted net position – Consists of net position with constraints placed on the use either by: 1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or 2) law through constitutional provisions of enabling legislation.
3. Unrestricted net position – All other net position that do not meet the definition of "restricted" or "net investment in capital assets."

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity
(Continued)

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows, liabilities, and deferred inflows, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgetary Data

Formal budgetary integration is employed as a management control device during the year for the General Fund, the Special Revenue Funds and the Enterprise Funds. All budgets are legally enacted.

Annual appropriated budgets for the General Fund and Special Revenue Funds are adopted on a basis consistent with generally accepted accounting principles. Except for not budgeting for depreciation, the annual appropriated budgets for the enterprise funds are adopted on a basis consistent with generally accepted accounting principles. For budgeting purposes, current year encumbrances are not treated as expenditures.

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

1. Prior to August 1st, the City Manager submits to the City Commission a proposed operating budget for the fiscal year commencing the following October 1st. The operating budget includes proposed expenditures and the means of financing them.

**CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022**

NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (Continued)

A. Budgetary Data (Continued)

2. Public hearings are conducted to obtain taxpayer comments.
3. Prior to October 1st, the budget is legally enacted through passage of a resolution.
4. The City Manager is authorized to approve transferring funds within object classifications (personal services, operating expenses, capital outlay and debt service) within any budgeted cost center; however, any revisions that alter the total expenditures of any object classification within any budgeted cost center must be approved by the City Commission. Any revisions that alter the bottom line of a fund must be approved by the City Commission, by resolution.
5. Appropriations along with encumbrances lapse on September 30th.

Budgeted amounts are as originally adopted, or as amended by appropriate action. During the year several supplemental appropriations were necessary.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g. purchase orders or contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year. The General Fund did not have any outstanding encumbrances at year-end.

B. Property Taxes

Under Florida law, the assessment of all properties and the collection of all county, municipal and school board property taxes are consolidated in the offices of the County Property Appraiser and County Tax Collector. The laws of the State regulating tax assessment are also designed to assure a consistent property valuation method statewide. State Statutes permit municipalities to levy property taxes at a rate of up to 10 mills for operating purposes. The tax rate for the Palm Beach County Fire/Rescue Municipal Service Taxing Unit (MSTU) is included in the 10 mills.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (Continued)

B. Property Taxes (Continued)

The tax levy of the City is established by the City Commission prior to October 1st of each year and the Palm Beach County Property Appraiser incorporates the City's millages into the total tax levy, which includes Palm Beach County and Palm Beach County School Board tax requirements. The millage rate assessed by the City for the year ended September 30, 2022, was 6.5419 (\$6.5419 for each \$1,000 of assessed valuation), which does not include the MSTU millage rate of 3.4581 mills.

All property is reassessed according to its fair market value on January 1st of each year, which is also the lien date. Each assessment roll is submitted to the Executive Director of the State Department of Revenue for review to determine if the rolls meet all the appropriate requirements of State statutes.

All taxes are due and payable on November 1st of each year or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1st following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are without discount.

Delinquent taxes on real property bear interest of 18% per year. On or prior to June 1st following the tax year, certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years.

Delinquent taxes on personal property bear interest of 18% per year until the tax is satisfied either by seizure and sale of the property or by the five year statute of limitations.

NOTE 3 – DEPOSITS AND INVESTMENTS

Deposits with Financial Institutions

In addition to insurance provided by the Federal Depository Insurance Corporation, deposits are held in banking institutions approved by the State Treasurer of the State of Florida to hold public funds. Under Florida Statutes Chapter 280, Florida Security for Public Deposits Act, the State Treasurer requires all Florida qualified public depositories to deposit with the Treasurer or other banking institution eligible collateral. In the event of failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses. The City's deposits at year end are considered insured for custodial credit risk purposes.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)

The following is a summary of deposits and investments as shown on the statement of net position and statement of fiduciary net position for the City.

	<u>Cash and Cash Equivalents</u>		
	<u>Unrestricted</u>	<u>Restricted</u>	<u>Investments</u>
Governmental activities	\$ 23,292,854	\$	\$
Business type activities	<u>5,881,793</u>		
Statement of net position	29,174,647		
Fiduciary	<u>90,651</u>		<u>26,304,454</u>
Total deposits and investments	<u>\$29,265,298</u>	<u>\$</u>	<u>\$ 26,304,454</u>

Investments

Authorized Investments

The City's investment policy authorizes the City to invest in the Local Government Surplus Funds Trust Fund administered by the State Treasurer, negotiable direct obligations unconditionally guaranteed by the U.S. Government, interest bearing time deposits in financial institutions located in Florida and organized under Federal or Florida laws, obligations of the Federal Farm Credit Banks, the Federal Home Loan Mortgage Corporation, the Federal Home Loan Bank or its direct banks, obligations guaranteed by the Government National Mortgage Association and obligations of the Federal National Mortgage Association. In addition, funds held by outside custodians on behalf of the Retirement Funds are invested by the outside custodians pursuant to the applicable trust or escrow agreement.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

Authorized Investments (Continued)

Investments of the Pension Funds are limited to:

1. Time, savings, and money market deposit accounts of a national bank, a state bank or a savings and loan institution, insured by the Federal Deposit Insurance Corporation, provided the amount deposited does not exceed the insured amount.
2. Obligations issued by the United States Government or obligations guaranteed as to principal and interest by the United States Government or by an agency of the United States Government.
3. Stocks, commingled funds administered by national or state banks, mutual funds and bonds or other evidences of indebtedness, issued or guaranteed by a corporation organized under the laws of the United States, any state or organized territory of the United States or the District of Columbia, provided:
 - a. The securities meet the following ranking criteria when purchased:

i. Fixed Income:	Standards & Poor's AAA, AA, A or Moody's Aaa, Aa, or A
ii. Equities:	Value line ranking for safety 1, 2, or 3, except that 15% of the fund assets may be invested in securities not meeting this requirement
iii. Money Market	Standard & Poor's A1 or Moody's P1
4. Commingled stock, bond or money market funds whose investments are restricted to securities meeting the above criteria.
5. Foreign Securities.

Limitations:

1. Investments in corporate common stock and convertible bonds shall not exceed 75% of the fund assets at market value.
2. Foreign securities shall not exceed 15% of the value at cost of the fund.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

Investments in general are exposed to various risks, such as interest rate, credit, and overall volatility risk. Due to the level of risk associated with certain investments, it is reasonably possible that changes in the values of investments will occur in the near term and such changes could materially affect the amounts reported in the statement of fiduciary net position.

In 2016, the City implemented GASB *Statement No. 72, Fair Value Measurement and Application* issued in February 2015. The City categorizes its investments according to the fair value hierarchy established by this Statement. The hierarchy is based on valuation inputs used to measure the fair value of the asset as follows: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs to include quoted prices for similar assets in active and non-active markets; Level 3 inputs are significant unobservable inputs.

The money market mutual funds consist of investments with financial institutions in open end, institutional, money market funds complying with Securities and Exchange Commission (SEC) Rule 2a7. Rule 2a7 allows SEC registered mutual funds to use amortized cost rather than fair value to report net assets used to compute share prices if certain conditions are met. Those conditions include restrictions on the types of investments held, restrictions on the term-to-maturity of individual investments and the dollar-weighted average of the portfolio, requirements for portfolio diversification, and requirements for divestiture considerations in the event of security downgrades and defaults, and required actions if the fair value of the portfolio deviates from amortized cost by a specified amount. Money market mutual funds are exempt from the GASB 72 fair value hierarchy disclosures.

Equity securities, exchange traded funds (ETF), and mutual funds classified in Level 1 of the fair value hierarchy are valued based on prices quoted in active markets for those securities. Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing values securities based on the securities relationship to benchmark quoted prices.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

As of September 30, 2022, the City held the following investments:

	Weighted Average Maturity	Fair Value	Fair Value Measurement	
			Level 1	Level 2
<u>Fiduciary Funds</u>				
U.S. Government and Agencies	5.00 Years	\$ 1,124,939	\$	\$ 1,124,939
Corporate Bonds	3.98 Years	1,093,706		1,093,706
Corp Fixed Income ETF	N/A	1,044,012	1,044,012	
Fixed Income Mutual Funds	N/A	6,616,261	6,616,261	
Domestic Equity Mutual Funds	N/A	13,298,513	13,298,513	
Foreign Equity Mutual Funds	N/A	2,726,522	2,726,522	
		25,903,953	<u>\$ 23,685,308</u>	<u>\$ 2,218,645</u>
Investments Reported at				
Amortized Cost:				
<u>Fiduciary Funds</u>				
Money Market Mutual Funds	N/A	400,500		
Total Investments		<u>\$ 26,304,453</u>		

Credit Risk

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligations. The City's investment policies limit the investments to high quality investments to control credit risk. The Standard & Poor's rating for the investments in debt securities at September 30, 2022, are summarized as follows:

<u>Fiduciary Funds</u>	S&P Rating	Amount
U.S. Government and Agencies	AA+	\$ 1,124,939
Corporate Bonds	A+	37,710
Corporate Bonds	A	53,598
Corporate Bonds	A-	638,788
Corporate Bonds	BBB+	308,857
Corporate Bonds	BBB	54,754

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the time to maturity, the greater the exposure to interest rate risks. The City does not have a formal investment policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates. The table below summarizes the scheduled maturities of debt investments at September 30, 2022:

	Fair Value of Investment Maturities			
	<u>Fair Value</u>	<u>Less Than One year</u>	<u>One to Five Years</u>	<u>Six To Ten Years</u>
Fiduciary funds:				
U.S. Government and Agencies	\$ 1,124,939	\$ 147,178	\$ 321,238	\$ 656,523
Corporate bonds	1,093,706	164,311	574,126	355,269
Total	<u>\$ 2,218,645</u>	<u>\$ 311,489</u>	<u>\$ 895,364</u>	<u>\$ 1,011,792</u>

Custodial Credit Risk

For an investment, custodial credit is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. At September 30, 2022, all investments were insured or collateralized, except the City's two pension funds. The Pension Funds' investments are held by a third-party custodian, not in the name of the City. Investments are held in book entry form at the Federal Reserve by Depository Trust Company (DTC) via the custodian. The custodian further segregates the City's investments in their trust accounting system. The investments in mutual funds are considered unclassified pursuant to the custodial credit risk categories of GASB Statement No. 3, because they are not evidenced by securities that exist in physical or book-entry form.

Concentration of Credit Risk

Concentration of credit risk is defined as the risk of loss attributed to the magnitude of an investment in a single user. The City places no limit on the amount they may invest in any one issuer, except those in the City's two pension funds. Not more than 5% of the fund's assets shall be invested in the common stock or capital stock of any one issuing company, nor shall the aggregate investment in any one issuing company exceed 5% of the outstanding capital stock of the company. Also, the value of bonds issued by any single corporation shall not exceed 10% of the total fund.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 3 – DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

Foreign Currency Risk

Investing in foreign markets may involve special risks and considerations not typically associated with investing in companies in the United States of America. These risks include revaluation of currencies, high rates of inflation, repatriation restrictions on income and capital, and future adverse political, social, and economic developments. Moreover, securities of foreign governments may be less liquid, subject to delayed settlements, taxation on realized or unrealized gains, and their prices are more volatile than those of comparable securities in U.S. companies.

NOTE 4 – ACCOUNTS RECEIVABLE

Accounts receivable at September 30, 2022, are comprised of the following:

	<u>General Fund</u>	<u>Garbage and Solid Waste Fund</u>
Billed	\$ 466,848	\$ 919,283
Unbilled	13,836	100,579
Total	<u>480,684</u>	<u>1,019,862</u>
Less allowance	<u>(85,658)</u>	<u>(443,318)</u>
	<u>\$ 395,026</u>	<u>\$ 576,544</u>

The Stormwater and Marina funds do not have an allowance for uncollectable accounts as of September 30, 2022.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 5 – CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2022, was as follows:

Primary Government

Governmental Activities:	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets not being depreciated:				
Land	\$ 2,308,242	\$	\$ (9,936)	\$ 2,298,306
Construction in progress	2,810,752	1,321,614	(1,305,662)	2,826,704
Capital assets being depreciated:				
Land improvements	7,308,793	146,568	(181,166)	7,274,195
Buildings	2,846,339		(35,039)	2,811,300
Building improvements	1,144,556		(60,979)	1,083,577
Machinery and equipment	2,576,237	102,643	(119,289)	2,559,591
Vehicles	916,924		(8,000)	908,924
Infrastructure	24,320,004	1,255,743		25,575,747
Total at historical cost:	<u>44,231,847</u>	<u>2,826,568</u>	<u>(1,720,071)</u>	<u>45,338,344</u>
Less accumulated depreciation for:				
Land improvements	(3,725,250)	(352,437)	179,242	(3,898,445)
Buildings	(2,133,204)	(63,214)	35,039	(2,161,379)
Building improvements	(518,912)	(53,526)	32,349	(540,089)
Machinery and equipment	(2,223,525)	(148,178)	90,339	(2,281,364)
Vehicles	(742,124)	(52,427)	8,000	(786,551)
Infrastructure	(16,814,051)	(1,061,806)		(17,875,857)
Total accumulated depreciation	<u>(26,157,066)</u>	<u>(1,731,588)</u>	<u>344,969</u>	<u>(27,543,685)</u>
Governmental activities capital assets, net	<u><u>\$ 18,074,781</u></u>	<u><u>\$ 1,094,980</u></u>	<u><u>\$ (1,375,102)</u></u>	<u><u>\$ 17,794,659</u></u>

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 5 – CAPITAL ASSETS (Continued)

	Beginning			Ending
Business-type activities:	<u>Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance</u>
Capital assets not being depreciated:				
Land	\$ 2,654,250	\$	\$	\$ 2,654,250
Construction in progress	1,045,565	360,149	(1,321,574)	84,140
Capital assets being depreciated:				
Land improvements	8,476,640	1,604,402	(55,758)	10,025,284
Buildings	2,601,625			2,601,625
Building improvements	399,059	5,495	(1,731)	402,823
Machinery and equipment	1,114,643	237,577	(25,789)	1,326,431
Vehicles	2,353,824			2,353,824
Infrastructure	7,480,056			7,480,056
Total at historical cost:	<u>26,125,662</u>	<u>2,207,623</u>	<u>(1,404,852)</u>	<u>26,928,433</u>
Less accumulated depreciation for:				
Land improvements	(6,115,755)	(498,616)	55,758	(6,558,613)
Buildings	(1,088,380)	(57,569)		(1,145,949)
Building improvements	(168,003)	(23,871)	809	(191,065)
Machinery and equipment	(647,987)	(102,778)	25,789	(724,976)
Vehicles	(1,849,877)	(120,664)		(1,970,541)
Infrastructure	(2,446,448)	(246,865)		(2,693,313)
Total accumulated depreciation	<u>(12,316,450)</u>	<u>(1,050,363)</u>	<u>82,356</u>	<u>(13,284,457)</u>
Business-type activities capital assets, net	<u>\$ 13,809,212</u>	<u>\$ 1,157,260</u>	<u>\$ (1,322,496)</u>	<u>\$ 13,643,976</u>

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 5 – CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

General government	\$ 125,339
Public safety	7,570
Transportation	1,289,655
Physical environment	19,368
Culture/recreation	263,306
Economic environment	26,350

Total depreciation expense governmental activities	<u>\$ 1,731,588</u>
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Business-type activities

Garbage and solid waste	\$ 104,933
Marina	688,470
Stormwater utility	256,960

Total depreciation expense business-type activities	<u>\$ 1,050,363</u>
--	----------------------------

Construction Commitments

Contracts awarded but not yet completed were as follows:

<u>Project Description</u>	<u>Estimated Costs</u>
Taxiway Charlie Construction	\$ 2,388,940
Airport Drainage Improvements	807,800
Contracts approved subsequent to September 30, 2022	
Airport Park Renovations	526,841
Torry Island Paving – Phase III	312,597
Playground Equipment for City Parks	468,157

NOTE 6 – LONG-TERM LIABILITIES

Direct Placements and Borrowings

Capital Lease

The City entered into a lease agreement for financing the acquisition of energy efficient equipment with a purchase price of \$476,820 in April 2013. Since the City retains title to the asset, this is exempt from the provision of GASB 87 *Leases* and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date. There are 20 semi-annual payments required of \$27,773 beginning October 18, 2013.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 6 – LONG-TERM LIABILITIES (Continued)

The future minimum lease obligations as of September 30, 2022, are as follows:

	Principal	Interest	Total Debt Service
2023	<u>\$ 54,320</u>	<u>\$ 1,225</u>	<u>\$ 55,545</u>

Changes in long-term liabilities

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities:					
Capital lease	\$ 107,047	\$	\$ (52,727)	\$ 54,320	\$ 54,320
Claims and settlements		200,000		200,000	200,000
Total OPEB liability	171,124		(31,840)	139,284	
Compensated absences	<u>452,045</u>	<u>266,357</u>	<u>(214,577)</u>	<u>503,825</u>	<u>74,883</u>
Governmental activities					
Long-term liabilities	<u>\$ 730,216</u>	<u>\$ 466,357</u>	<u>\$ (299,144)</u>	<u>\$ 897,429</u>	<u>\$ 329,203</u>
Business-type activities:					
Total OPEB liability	\$ 47,782	\$	\$ (13,035)	\$ 34,747	\$
Compensated absences	<u>167,834</u>	<u>40,240</u>	<u>(47,459)</u>	<u>160,615</u>	<u>28,611</u>
Business-type activities					
Long-term liabilities	<u>\$ 215,616</u>	<u>\$ 40,240</u>	<u>\$ (60,494)</u>	<u>\$ 195,362</u>	<u>\$ 28,611</u>

For governmental activities, compensated absences and Total OPEB liability are liquidated from the City's General Fund.

Claims and Settlements

Subsequent to September 30, 2022, the City settled a prior year claim for a workplace accident that the insurance carrier initially denied coverage for. The final settlement was for \$250,000, with the insurance carrier paying \$50,000 and the City \$200,000.

Interest Expense

Total interest costs incurred and paid on all City debt for the year ended September 30, 2022, were \$2,462 and \$2,818, respectively.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 7 – INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

Advances to/from other funds

The composition of interfund advances for the year ended September 30, 2022, are as follows:

<u>Receivable Fund:</u>	<u>Payable Fund:</u>	<u>Amount</u>
General	Marina	<u>\$ 432,910</u>

The advance between funds results from the General Fund repaying grant funds in a previous year on behalf of the Marina Fund.

Transfers to/from other funds

The composition of interfund transfers for the year ended September 30, 2022, are as follows:

<u>Transfer Out:</u>	<u>Transfer In:</u>	<u>Amount</u>
General	Marina	\$ 90,295
General	CRA	65,132
ARPA Fund	General	<u>3,000,000</u>
		<u>\$ 3,155,427</u>

The transfers to the CRA fund was for the 2022 incremental tax obligation.

The transfers into the Marina Fund from the General Fund were to fund operations.

The transfers into the General Fund from the ARPA Fund were for the current year ARPA expenditures recorded in the General Fund.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 8 – LEASES

Effective October 1, 2021, the City implemented Governmental Accounting Standards Board Statement 87 (GASB 87), *Leases*. There was no change in beginning net position/fund balance because of the implementation, and no restatement was required.

Lessor Leases – General Fund

Airport

The City has entered into four lease agreements for space at the airport. The terms of the leases were for monthly payments over a 5-year period commencing on October 1, 2019, with rents increasing annually based on the CPI. The leases have no renewal options. The discount rate was 4.8% using the City's estimated incremental borrowing rate.

The General Fund is reporting a lease receivable of \$217,730 at September 30, 2022. For the fiscal year ended September 30, 2022, the General Fund reported lease revenue of \$105,365 and interest revenue of \$11,768 related to lease payments received.

The General Fund's amortization lease payments receivable as of September 30, 2022, are as follows:

<u>Year Ending</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 105,956	\$ 8,111	\$ 114,067
2024	111,156	2,911	114,067
	<u>\$ 217,112</u>	<u>\$ 11,022</u>	<u>\$ 228,134</u>

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS

The City maintains two separate single-employer, defined benefit pension plans - General Employees' Retirement System (GERS) and Retired Public Safety Officers' Retirement System (PSORS) for the general employees, retired police officers, and retired firefighters.

The plans are established by the City and administered by a separate board of trustees for each plan. Both plans are reported as Pension Trust Funds and are included as part of the City's reporting entity. The plans do not issue stand-alone financial reports.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

Each plan has its own board that acts as plan administrator and trustee: The General Employees' Retirement Board consists of five (5) members; three (3) members shall be City Commissioners appointed annually by the City Commission by resolutions, and two (2) members shall be full-time employees elected by vote of the members of the General Employees' Pension Fund. The Retired Public Safety Officer' Retirement System Board consists of six (6) members; one (1) legal resident of the City, appointed by the other five members of the Board; two (2) retirees elected by a majority of the retired members of the Plan; the City Finance Director; the City Clerk, and one (1) City Commissioner selected by the other City Commissioners.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

All Retirement Systems

Basis of Accounting. The retirement systems are reported on the accrual basis of accounting. Plan members and state contributions are recognized as revenues in the period that the contributions are due. Employer contributions to each plan are recognized when due and the employer has made a formal commitment to provide the contributions. For the pension expense and net pension liability calculations unearned contributions are included as an asset in fiduciary net position. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan. The plans' fiduciary net position have been determined on the same basis used by the pension plans.

Method Used to Value Investments. Investments are reported at fair value.

PLAN DESCRIPTION AND CONTRIBUTION INFORMATION

The following schedule is provided for general information purposes only and is derived from the respective actuarial reports and City information for the two retirement plans. Plan participants should refer to the appropriate source documents for more complete information on the plans.

	<u>General Employees'</u>	<u>Retired Public Safety Officers'</u>
Plan Description:		
Authority	City Ordinance	City Ordinance/State
Asset Valuation:		
Reporting	Fair Value	Fair Value
Legal Reserves	None	None
Long-Term Receivable	None	None
Internal/Participant Loans	None	None

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

All Retirement Systems (Continued)

	<u>General Employees'</u>	<u>Retired Public Safety Officers'</u>
Plan Description:		
Authority	City Ordinance	City Ordinance/State
Asset Valuation:		
Reporting	Fair Value	Fair Value
Legal Reserves	None	None
Long-Term Receivable	None	None
Internal/Participant Loans	None	None

Members of each plan consisted of the following at October 1, 2021:

	<u>GERS</u>	<u>PSORS</u>
Inactive Plan Members or Beneficiaries		
currently receiving benefits	60	8
Inactive Plan Members entitled to but		
not yet receiving benefits	68	3
Active Plan Members	<u>91</u>	<u>—</u>
Total	<u>219</u>	<u>11</u>

General Employees' Retirement System

Plan Description. The plan provides retirement benefits as well as death and disability benefits. All benefits vest after ten years of credited service. General employees hired after April 9, 1990, become members of the system on the date of their employment as a condition of employment. Cost of living adjustments (COLA) are provided annually to reflect changes in CPI (subject to maximum increases of 3% per year). Authority to establish and amend the benefit provisions of the plan rests with the City Commission.

Employees become eligible for normal retirement benefits after attaining the age of 62 and completing ten years of credited service, attaining the age of 65, or completing 30 years of credited service. The normal retirement benefit consists of a life annuity, options available, (subject to cost of living adjustments not to exceed 3% a year), of 2% of final average earnings times the years of credited service. Early retirement benefits can be received at any date preceding the normal retirement date by not more than ten years. The benefit is determined as for normal retirement and actuarially reduced. Disability benefits can be received for total and permanent disabilities as determined by the Board of Trustees of the applicable pension trust (medical proof required). The benefits are paid following a six month waiting period, for life or recovery and are determined as if for a normal retirement on the date of disability.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

General Employees' Retirement System

Plan Description (Continued)

If an active member dies, his beneficiary receives a refund of member contributions plus 3% interest. The benefit received upon death following retirement is dependent upon the optional form of benefit selected. If an employee terminates his employment, he is entitled to the following:

- With less than ten years of credited service, a refund of member contributions plus 3% interest.
- With ten or more years of credited service, a refund of member contributions, the accrued benefit payable at normal retirement date, or a reduced benefit paid at an otherwise early retirement date.

"Final average earnings" is the average of the five highest consecutive calendar years during the final ten years of service.

"Credited service" consists of years and completed months of uninterrupted service with the City. Any service during which the employee elected to waive participation or withdraw member contributions is excluded.

Contributions. General employees are required to contribute 4% of their basic compensation to the plan. The City is required to contribute the remaining amount to fund the plan using the Aggregate Actuarial Cost Method. Contribution requirements of plan members and the City are established and may be amended by the City Commission.

Asset Allocation. The plan's adopted asset allocation policy as of September 30, 2022, is as follows:

<u>Asset Class</u>	<u>Target Allocation</u>
Domestic equity	50%
International equity	15
Broad Market Fixed Income	<u>35</u>
Total	<u>100%</u>

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

General Employees' Retirement System (Continued)

Investments Concentrations. The plan did not hold investments in any one organization that represents 5 percent or more of the Pension Plan's fiduciary net position.

Rate of Return. For the year ended September 30, 2022, the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was -17.08 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Retired Public Safety Officers' Retirement System

Plan Description. The plan provides retirement benefits as well as survivor benefits to retired members from the City's former Police and Fire Departments. This plan was created due to the election of certain inactive members in the City of Belle Glade Police Officers' Retirement Plan and the City of Belle Glade Firefighters' Retirement Plan electing to continue receiving their current monthly benefits upon termination of their respective plans. The plan is closed to active members. Cost of living adjustments (COLA) of 3% are provided annually. Authority to establish and amend the benefit provisions of the plan rests with the City Commission.

Contributions. The City is required to contribute the remaining amount to fund the plan using the Aggregate Actuarial Cost Method.

Asset Allocation. The plan's adopted asset allocation policy as of September 30, 2022, is as follows:

<u>Asset Class</u>	<u>Target Allocation</u>
Domestic equity	45%
Broad Market Fixed Income	<u>55</u>
Total	<u>100%</u>

Investments Concentrations. The plan did not hold investments in any one organization that represents 5 percent or more of the Pension Plan's fiduciary net position.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

Retired Public Safety Officers' Retirement System (Continued)

Rate of Return. For the year ended September 30, 2022, the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expense, was -13.54 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

All Retirement Plans

Actuarial Assumptions. The total pension liability was determined by an actuarial valuation as of October 1, 2021 updated to September 30, 2022 using the following actuarial assumptions.

	General Employees'	Retired Public Safety Officers'
Inflation	2.50%	2.50%
Salary increases	5.0% to 3.5% based on years of service	N/A
Investment rate of return	6.5%	5.0%
Mortality Rate Healthy Lives	Female PubG.H-2010 for Employees Male PubG.H-2010 (Below Median) for Employees, set back one year	Female PubS.H-2010 for Healthy Retirees, set forward one year. Male PubS.H-2010 (Below Median) for Healthy Retirees, set forward one year
Mortality Rate Disabled Lives	PubG.H-2010 for Disabled Retirees, set forward three years	80% PubG.H-2010 for Disabled Retirees / 20% PubS.H-2010 for Disabled Retirees

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included the pension plan's target asset allocation as of September 30, 2022, are summarized in the following table:

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

All Retirement Plans (Continued)

<u>Asset Class</u>	<u>Long-Term Expected Real Rate of Return</u>	
	<u>General Employees'</u>	<u>Retired Public Safety Officers'</u>
Domestic equity	7.50%	7.50%
International equity	8.50%	N/A
Broad Market Fixed Income	2.50%	2.50%

Discount Rate. The discount rate used to measure the total pension liability was 6.50 percent for the General Employees' Retirement System and 5.0 percent for the Retired Public Safety Officers' Retirement System. The projection of cash flows used to determine the discount rates assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

General Employees' Retirement System

The components of the net pension liability of the City at September 30, 2022, were as follows:

Description	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances at September 30, 2021	\$ 18,340,213	\$ 25,285,882	\$ (6,945,669)
Changes due to:			
Service cost	311,217		311,217
Interest	1,182,904		1,182,904
Differences between expected and actual experience	77,630		77,630
Change of assumptions			
Employer contributions		213,186	(213,186)
Employee contributions		170,405	(170,405)
Benefit payments and refunds	(905,800)	(905,800)	
Net investment income		(4,253,076)	4,253,076
Administrative expenses		(33,689)	33,689
Total changes	665,951	(4,808,974)	(5,474,925)
Balances at September 30, 2022	<u>\$ 19,006,164</u>	<u>\$ 20,476,908</u>	<u>\$ (1,470,744)</u>

Covered payroll \$ 4,260,126

Net pension liability as a percentage of Covered Payroll (34.52)%

The Plan fiduciary net position was 107,74% of the total pension liability as of September 30, 2022.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the City, calculated using the discount rates of 6.50%, as well as what the City's net pension liabilities would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current rate.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Continued)

	1% Decrease 5.50%	Current Discount Rate 6.50%	1% Increase 8.50%
City's net pension liability(asset)	<u>\$ 685,544</u>	<u>\$(1,470,744)</u>	<u>\$(3,265,069)</u>

Retired Public Safety Officers' Retirement System

The components of the net pension liability of the City at September 30, 2022, were as follows:

Description	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability (a)-(b)
Balances at September 30, 2021	\$ 4,463,315	\$ 7,178,423	\$ (2,715,108)
Changes due to:			
Interest	218,789		218,789
Change in benefit terms			
Differences between expected and actual experience	(3,919)		(3,919)
Change of assumptions			
Benefit payments and refunds	(175,070)	(175,070)	
Net investment income		(957,350)	957,350
Administrative expenses		(20,020)	20,020
Total changes	<u>39,800</u>	<u>(1,152,440)</u>	<u>1,192,240</u>
Balances at September 30, 2022	<u>\$ 4,503,115</u>	<u>\$ 6,025,983</u>	<u>\$ (1,522,868)</u>

The Plan fiduciary net position was 133.82% of the total pension liability as of September 30, 2022.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate. The following presents the net pension liability of the City, calculated using the discount rates of 5.0%, as well as what the City's net pension liabilities would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current rate.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate (Continued)

	1% Decrease	Current Discount Rate	1% Increase
	4.0%	5.0%	6.0%
City's net pension liability(asset)	<u>\$(1,235,675)</u>	<u>\$(1,522,868)</u>	<u>\$(1,763,451)</u>

General Employees' Retirement System

Pension expense and deferred outflows and inflows of resources

For the fiscal year ended September 30, 2022, the City recognized a negative pension expense of \$429,957. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual Experience	\$ 38,815	\$
Change of assumptions		
Net difference between projected and actual earnings on plan investments	<u>2,872,133</u>	
Total	<u>\$ 2,910,948</u>	<u>\$</u>

The amounts reported as deferred outflows of resources and deferred inflows of resources related to the plan will be recognized in pension expense as follows:

<u>Year ended September 30:</u>	<u>Amount</u>
2023	\$ 607,324
2024	481,667
2025	648,239
2026	<u>1,175,718</u>
	<u>\$ 2,910,948</u>

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

Retired Public Safety Officers' Retirement System

Pension expense and deferred outflows and inflows of resources

For the fiscal year ended September 30, 2022, the City recognized a negative pension expense of \$12,048. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to the Plan from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual earnings on plan investments	<u>\$ 681,594</u>	<u>\$</u>

The amounts reported as deferred outflows of resources and deferred inflows of resources related to the plan will be recognized in pension expense as follows:

<u>Year ended September 30:</u>	<u>Amount</u>
2023	\$ 120,277
2024	122,934
2025	176,104
2026	<u>262,279</u>
	<u><u>\$ 681,594</u></u>

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 9 – EMPLOYEE RETIREMENT SYSTEMS (Continued)

All Retirement Plans

Summarized information

The City's total pension liability, plan fiduciary net position, net pension liability, pension related deferred outflows and inflows, and pension expense for the fiscal year ended September 30, 2022, are as follows:

	<u>General Employees'</u>	<u>Retired Public Safety Officers'</u>	<u>Total</u>
Total pension liability	\$ 19,006,164	\$ 4,503,115	\$ 23,509,279
Plan fiduciary net position	20,476,908	6,025,983	26,502,891
Net pension liability (asset)	(1,470,744)	(1,522,868)	(2,993,612)
Deferred outflows of resources	2,910,948	681,594	3,592,542
Deferred inflows of resources	-	-	-
Pension expense	(429,957)	(12,048)	(442,065)

At September 30, 2022, the City reported payables in the amounts of \$16,655 to the General Employees' and \$-0- to the Retired Public Safety Officers' plans for outstanding contributions.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 10 – PENSION PLAN FINANCIAL INFORMATION

Generally accepted accounting principles (GAAP) requires that financial statements for individual pension plans be presented in the notes to the financial statements of the primary government if separate, GAAP financial reports have not been issued. The individual pension funds of the City of Belle Glade, Florida do not have separate GAAP reports issued and the financial information for these is presented below.

Statement of Fiduciary Net Position
September 30, 2022

	General Employees'	Retired Retired Public Safety Officers'	Total Employee Retirement Funds
Assets			
Cash and cash equivalents	\$ 74,618	\$ 16,033	\$ 90,651
Investments at fair value			
Money market mutual funds	296,500	104,000	400,500
U.S. government and agencies securities		1,124,939	1,124,939
Corporate bonds		1,093,706	1,093,706
Fixed income exchange traded funds			
Corporate		1,044,012	1,044,012
Fixed income mutual funds	6,616,261		6,616,261
Domestic equity mutual funds	10,680,211	2,618,302	13,298,513
Foreign equity mutual funds	2,726,522		2,726,522
Corporate stock			
Receivables			
Accounts	29,979		29,979
Accounts, broker dealer	339		339
Accrued dividends and interest	640	14,937	15,577
Prepaid pension benefit	73,816	14,429	88,245
Total assets	20,498,886	6,030,358	26,529,244
Liabilities			
Accounts payable, broker dealers	21,978	4,375	26,353
Total liabilities	21,978	4,375	26,353
Net Position			
Restricted for pension benefits	\$ 20,476,908	\$ 6,025,983	\$ 26,502,891

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 10 – PENSION PLAN FINANCIAL INFORMATION (Continued)

Statement of Changes in Fiduciary Net Position
For the Fiscal Year Ended September 30, 2022

	General Employees'	Retired Public Safety Officers'	Total Employee Retirement Funds
Additions			
Contributions			
Employer	\$ 213,186	\$	\$ 213,186
Plan members	170,405		170,405
Total contributions	383,591		383,591
Investment income			
Net increase (decrease) in fair value of investments	(4,613,470)	(1,054,042)	(5,667,512)
Investment earnings	434,834	134,269	569,103
Total investment income	(4,178,636)	(919,773)	(5,098,409)
Investment expenses	(74,440)	(37,577)	(112,017)
Total net investment income	(4,253,076)	(957,350)	(5,210,426)
Total additions	(3,869,485)	(957,350)	(4,826,835)
Deductions			
Retirement benefits	866,749	175,070	1,041,819
Refunds of contributions	39,051		39,051
Administrative expense	33,689	20,020	53,709
Total deductions	939,489	195,090	1,134,579
Net increase (decrease)	(4,808,974)	(1,152,440)	(5,961,414)
Net position restricted for pension benefits			
Net position – beginning	25,285,882	7,178,423	32,464,305
Net position – ending	\$ 20,476,908	\$ 6,025,983	\$ 26,502,891

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 11 – DEFERRED COMPENSATION PLAN

Employees of the City of Belle Glade may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments).

The deferred compensation plan is available to all employees of the City. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

Because the City has little administrative involvement and does not perform the investing function for funds in the Plan, the City's activities do not meet the criteria for inclusion in the fiduciary funds of a government. Consequently, the Plan is not included in the City's financial statements.

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS

General Information about the OPEB Plan

Effective October 1, 2016, the City implemented Governmental Accounting Standards Board Statement 75 (GASB 75), *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, see Note 15. Retirees of the City pay an amount equal to the actual premium for health insurance charged by the carrier. The premium charged includes an implied subsidy, as the amount charged for all participants (active employee or retiree) is the same, regardless of age. Under GASB 75, an implied subsidy is considered other post-employment benefits (OPEB).

The following describes the City's OPEB Provisions:

Plan Description

The City provides a single employer defined benefit health care plan to all of its employees and the plan is administered by the City. The plan has no assets and does not issue a separate financial report.

Benefits Provided

The plan allows its employees and their beneficiaries, to continue to obtain health and dental benefits upon retirement. The normal retirement age is 65, age 62 with 10 years of service, or 30 years of service regardless of age. Participants may retire early at age 55, age 52 with 10 years of service, or with 20 years of service regardless of age. The benefits of the plan are in accordance with Florida Statutes, which are the legal authority for the plan.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

General Information about the OPEB Plan (Continued)

Employees Covered by Benefit Terms

At October 1, 2021, the following employees were covered by benefit terms:

Participants	
Active employees	95
Inactive employees or spouses currently receiving benefits	1
Inactive employees entitled to but not receiving benefits	-
Total	<u>96</u>

Contribution Requirements: The City does not make direct contributions to the plan on behalf of retirees. Retirees and their beneficiaries pay the same group health rates as active employees. However, the City's actuaries, in their actuarial valuation, calculate an offset to the cost of these benefits as an employer contribution, based upon an implicit rate subsidy. This offset equals the total annual age-adjusted costs paid by the City, or its active employees, for coverage of the retirees and their dependents net of the retiree's own payments for the year.

Total OPEB Liability

The City's total OPEB liability of \$199,015 was measured as of September 30, 2022 and was determined by the actuarial valuation from October 1, 2021 rolled forward to September 30, 2022.

Actuarial Assumptions and Methods

The total OPEB liability was determined using the following actuarial assumptions and other methods:

Valuation Date	October 1, 2021
Measurement Date:	September 30, 2022
Discount Rate:	4.77% per annum
Source	Bond Buyer GO 20-Bond Municipal Index
Salary Increase Rate:	Service based between 3.5% to 5.0% per annum
Health Care Trend Rate:	An initial rate of 7.50% decreasing by 0.5% annually to an ultimate rate of 4.0%.
Inflation Rate:	2.5% per annum

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

Total OPEB Liability (Continued)

Actuarial Assumptions and Methods (Continued)

Census Data:	The census was provided by the City as of October 1, 2021.
Marital Status:	100% assumed married, with male spouses 3 years older than female spouses
Actuarial Cost Method:	Entry Age Cost Method (Level Percentage of Pay).
Plan Participation Percentage:	25% participation assumed, with 50% electing spouse coverage.
Mortality Rates	<i>Active Lives</i> Female: PubG.H-2010 for Employees Male: PubG.H-2010 (Below Median) for Employees, set back one year <i>Healthy Inactive Lives</i> Female: PubG.H-2010 (Below Median) for Healthy Retirees Male: PubG.H-2010 (Below Median) for Healthy Retirees, set back one year <i>Disabled Lives</i> Pub. PubG.H-2010 for Disabled Retirees, set forward three years All rates are projected generationally with Mortality Improvement Scale MP-2018

Discount Rate

The City does not have a dedicated Trust to pay retiree healthcare benefits. Per GASB 75, the discount rate is a yield or index rate for 20-year, tax-exempt municipal bonds. As a result, the calculation used a rate of 4.77%.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at September 30, 2021	\$ 218,906
Changes for the Year:	
Service Cost	25,751
Interest Cost	4,723
Changes of Assumptions and Other Inputs	(19,208)
Differences Between Expected and Actual Experience	(44,537)
Benefit Payments	(11,604)
Net Change in Total OPEB Liability	(44,875)
Balance at September 30, 2022	\$ 174,031

Covered employee payroll \$5,159,932

Total OPEB liability as a percentage of Covered Employee Payroll 3.37%

Changes in Assumptions

The discount rate was 2.43% at October 1, 2021 and 4.77% at September 30, 2022. Also reflected as assumption changes are updated mortality rates and updated health care costs and premiums.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.43%) or 1-percentage-point higher (3.43%) than the current discount rate:

	1.0% Decrease (3.77%)	Discount Rate (4.77%)	1.0% Increase (5.77%)
Total OPEB Liability	\$ 192,197	\$ 174,031	\$ 158,576

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 12 – OTHER POSTEMPLOYMENT BENEFITS (Continued)

Changes in the Total OPEB Liability

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Trend Rates

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trends that are 1-percentage-point lower or 1-percentage-point higher (then the current healthcare cost trend rates:

	1.0% Decrease (6.5% decreasing to 3%)	Healthcare cost Trend Rates (7.5% decreasing to 4%)	1.0% Increase (8.5% decreasing to 5%)
Total OPEB Liability	<u>\$ 154,579</u>	<u>\$ 174,031</u>	<u>\$ 196,740</u>

OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB

For the year ended September 30, 2022, the City recognized OPEB expense of \$14,430. At September 30, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes of Assumptions/Inputs	\$	\$ 34,595
Differences Between Expected and Actual Experience		23,446
Total	<u>\$</u>	<u>\$ 58,041</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Fiscal Year Ending:	
September 30, 2023	\$ (24,596)
September 30, 2024	(17,508)
September 30, 2025	(15,937)
	<u>\$ (58,041)</u>

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 13 – RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City continues to purchase commercial insurance to cover the various risks. Retention of risks is limited to those risks that are uninsurable, and deductibles ranging from \$100 to \$2,500 per occurrence. There were no settled claims which exceeded insurance coverage during the past three fiscal years, excepted as disclosed in Note 6.

As a member of Public Risk Management, the responsibility of the City is to pay those premiums charged by the nonassessable pool for workers compensation coverage. The pool is responsible to pay all claims incurred by the City. The City may terminate the membership based on at least one year notice to the pool. All pool policies are on an occurrence basis.

Major uninsurable risks include damages to infrastructure assets. Since the amount of loss cannot be reasonably estimated and the likelihood of occurrence is not determinable, no provision for losses is reflected in the financial statements.

Florida Statutes limit the City's maximum loss for most liability claims to \$200,000 per person and \$300,000 per occurrence under the Doctrine of Sovereign Immunity. However, under certain circumstances, a plaintiff can seek to recover damages in excess of statutory limits by introducing a claims bill to the Florida Legislature.

NOTE 14 – RELATED PARTY TRANSACTIONS

The General Fund provides the other funds with various management services. Administrative costs totaling \$265,600, and \$85,087, were charged to the Garbage and Solid Waste, Stormwater Utility, and Revolving Loan funds, respectively, for 2022.

NOTE 15 – COMMITMENTS AND CONTINGENCIES

Contingencies

The City is involved in various litigations and claims arising in the course of operations. It is the opinion of legal counsel that the likelihood of unfavorable outcomes and the amounts of potential losses cannot be reasonably determined at this time. Accordingly, no provision for any liability that may result has been made in the accompanying financial statements.

Palm Beach County Sheriff's Office Inter-Local Agreement

The City renewed their agreement with the Palm Beach County Sheriff's Office (PBSO) to provide law enforcement services. The fee is payable in monthly installments and is subject to annual renewals. The City paid \$3,239,230 to PBSO for law enforcement services during the fiscal year ended September 30, 2022. The City has extended the contract and will pay \$3,149,094 for the period October 1, 2021 through September 30, 2022.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 15 – COMMITMENTS AND CONTINGENCIES (Continued)

Fire Protection and Emergency Medical Services

Pursuant to Palm Beach County Ordinance No. 83-23, as amended, and City of Belle Glade Ordinance No. 05-30, the City has opted into the County's Fire-Rescue Municipal Services Taxing Unit ("MSTU") for the provision of fire rescue, fire protection, and related services from the County commencing on October 1, 2006. The tax for the MSTU is included in the maximum 10 mills the City is legally allowed to assess. On September 30, 2022, the MSTU millage rate was 3.4581 mills.

NOTE 16 – NEW ACCOUNTING STANDARDS

The City implemented the following Governmental Accounting Standards Board Statements during the current fiscal year.

GASB Statement No. 87, *Leases*. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting that is based on the foundational principle that leases are financings of the right to use an underlying asset. See Note 8.

GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The requirements of this Statement will result in more consistent financial reporting of defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans, while mitigating the costs associated with reporting those plans. The City implemented the provisions of this statement related to Section 457 Deferred Compensation Plans in the current fiscal year.

Recently Issued Accounting Standards

A brief description of new accounting pronouncements that might have a significant impact on the City's financial statements is presented below. Management is currently evaluating the impact of adoption of these statements in the City's financial statements.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This Statement will improve financial reporting by addressing issues related to public-private and public-public arrangements. This Statement also provides guidance for accounting and financial reporting for availability payment arrangements. This Statement is effective for the fiscal year ending September 30, 2023.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 16 – NEW ACCOUNTING STANDARDS

Recently Issued Accounting Standards (Continued)

In May 2020, the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement is effective for the fiscal year ending September 30, 2023.

In April 2022, the GASB issued Statement No. 99, *Omnibus 2022*. The requirements of this Statement will enhance comparability in the application of accounting and financial reporting requirements and will improve the consistency of authoritative literature. Consistent authoritative literature enables governments and other stakeholders to more easily locate and apply the correct accounting and financial reporting provisions, which improves the consistency with which such provisions are applied. The comparability of financial statements also will improve as a result of this Statement. Better consistency and comparability improve the usefulness of information for users of state and local government financial statements. The requirements of this Statement are effective as follows:

- The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 are effective for fiscal years ending September 30, 2022, and all reporting periods thereafter..
- The requirements related to leases, public-private and public-public partnerships, and subscription-based information technology arrangements are effective for fiscal years ending September 30, 2023, and all reporting periods thereafter.
- The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years ending September 30, 2024, and all reporting periods thereafter.

In June 2022, the GASB issued Statement No. 100, *Accounting Changes and Error Corrections*. The requirements of this Statement will improve the clarity of the accounting and financial reporting requirements for accounting changes and error corrections, which will result in greater consistency in application in practice. In turn, more understandable, reliable, relevant, consistent, and comparable information will be provided to financial statement users for making decisions or assessing accountability. In addition, the display and note disclosure requirements will result in more consistent, decision useful, understandable, and comprehensive information for users about accounting changes and error corrections. The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years ending September 30, 2024, and all reporting periods thereafter.

CITY OF BELLE GLADE, FLORIDA
NOTES TO FINANCIAL STATEMENTS
SEPTEMBER 30, 2022

NOTE 16 – NEW ACCOUNTING STANDARDS (Continued)

Recently Issued Accounting Standards (Continued)

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*. The unified recognition and measurement model in this Statement will result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation. In addition, the model can be applied consistently to any type of compensated absence and will eliminate potential comparability issues between governments that offer different types of leave. The model also will result in a more robust estimate of the amount of compensated absences that a government will pay or settle, which will enhance the relevance and reliability of information about the liability for compensated absences. The requirements of this Statement are effective for fiscal years ending September 30, 2025, and all reporting periods thereafter.

REQUIRED SUPPLEMENTAL INFORMATION OTHER THAN MD&A

CITY OF BELLE GLADE, FLORIDA
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
General Fund
For the Fiscal Year Ended September 30, 2022

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Revenues				
Taxes	\$ 5,792,164	\$ 5,792,164	\$ 5,968,300	\$ 176,136
Licenses and permits	417,600	417,600	432,084	14,484
Intergovernmental revenues	2,950,544	2,950,544	3,579,104	628,560
Charges for services	374,323	374,323	406,621	32,298
Fines and forfeitures	54,485	54,485	73,734	19,249
Miscellaneous revenues	527,169	584,069	630,742	46,673
Total revenues	10,116,285	10,173,185	11,090,585	917,400
Expenditures				
Current				
General government	4,648,647	5,474,306	5,103,647	370,659
Public safety	4,185,687	4,382,822	4,187,755	195,067
Transportation	892,555	780,969	684,753	96,216
Physical environment	288,136	308,136	305,284	2,852
Culture/recreation	1,327,890	1,500,899	1,477,017	23,882
Economic environment	436	1,500,436	57,604	1,442,832
Capital outlay	112,920	277,159	108,378	168,781
Debt service				
Principal	52,727	52,727	52,727	
Interest	2,819	2,819	2,819	
Total expenditures	11,511,817	14,280,273	11,979,984	2,300,289
Excess of revenues over (under) expenditures	(1,395,532)	(4,107,088)	(889,399)	3,217,689
Other financing sources (uses)				
Operating transfers in	400,000	3,000,000	3,000,000	
Operating transfers (out)	(620,366)	(318,576)	(155,427)	163,149
Total other financing sources (uses)	(220,366)	2,681,424	2,844,573	163,149
Net changes in fund balances	\$ (1,615,898)	\$ (1,425,664)	1,955,174	\$ 3,380,838
Fund balance - Beginning			11,600,300	
Fund balance - Ending			\$ 13,555,474	

CITY OF BELLE GLADE, FLORIDA
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
Infrastructure Surtax Fund
For the Fiscal Year Ended September 30, 2022

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Revenues				
Intergovernmental revenues	\$ 1,354,785	\$ 1,354,785	\$ 1,708,781	\$ 353,996
Miscellaneous revenues	<u>6,100</u>	<u>6,100</u>	<u>3,035</u>	<u>(3,065)</u>
Total revenues	<u>1,360,885</u>	<u>1,360,885</u>	<u>1,711,816</u>	<u>350,931</u>
Expenditures				
Capital outlay	<u>3,538,319</u>	<u>3,989,995</u>	<u>744,269</u>	<u>3,245,726</u>
Total expenditures	<u>3,538,319</u>	<u>3,989,995</u>	<u>744,269</u>	<u>3,245,726</u>
Net changes in fund balances	<u>\$ (2,177,434)</u>	<u>\$ (2,629,110)</u>	<u>967,547</u>	<u>\$ 3,596,657</u>
Fund balance - Beginning			<u>2,545,945</u>	
Fund balance - Ending			<u>\$ 3,513,492</u>	

CITY OF BELLE GLADE, FLORIDA
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
ARPA Fund
For the Fiscal Year Ended September 30, 2022

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Revenues				
Intergovernmental revenues	\$	\$ 4,042,093	\$ 3,000,000	\$ (1,042,093)
Total revenues		4,042,093	3,000,000	(1,042,093)
Excess of revenues over (under)				
expenditures		4,042,093	3,000,000	(1,042,093)
Other financing sources (uses)				
Operating transfers (out)		(3,000,000)	(3,000,000)	
Total other financing sources (uses)		(3,000,000)	(3,000,000)	
Net changes in fund balances	\$	\$ 1,042,093		\$ (1,042,093)
Fund balance - Beginning				
Fund balance - Ending			\$	

CITY OF BELLE GLADE, FLORIDA
Notes to the Budgetary
Required Supplementary Information (RSI)
September 30, 2022

Note 1 - Basis of Accounting

Generally accepted accounting principles (GAAP) serve as the budgetary basis of accounting.

Note 2 - Excess of expenditures over appropriations

There were no departments with expenditures in excess of appropriations for the fiscal year ended September 30, 2022.

CITY OF BELLE GLADE, FLORIDA
Required Supplemental Information
September 30, 2022

Schedule of Total OPEB Liability

	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Total OPEB liability:					
Service cost	\$ 23,664	\$ 23,481	\$ 35,846	\$ 33,092	\$ 25,751
Interest	6,424	7,733	7,928	4,842	4,723
Difference between expected and actual experience					(44,537)
Change of assumptions	(9,127)	10,806	(28,338)	(6,294)	(19,208)
Benefit payments	<u>(11,811)</u>	<u>(12,815)</u>	<u>(13,465)</u>	<u>(11,749)</u>	<u>(11,604)</u>
Net change in OPEB liability	9,150	29,205	1,971	19,891	(44,875)
Total OPEB liability - beginning	<u>158,689</u>	<u>167,839</u>	<u>197,044</u>	<u>199,015</u>	<u>218,906</u>
Total OPEB liability - ending	<u>\$ 167,839</u>	<u>\$ 197,044</u>	<u>\$ 199,015</u>	<u>\$ 218,906</u>	<u>\$ 174,031</u>
Covered Employee Payroll	<u>\$ 3,890,912</u>	<u>\$ 4,056,806</u>	<u>\$4,518,591</u>	<u>\$4,710,631</u>	<u>\$ 5,159,932</u>
Total OPEB liability as a percentage of covered employee payroll	4.31%	4.86%	4.40%	4.65%	3.37%
<u>Change of Assumptions</u>					
Discount rate (3.64% at 10/1/17)	4.18%	3.58%	2.14%	2.43%	4.77%

There are no assets accumulated in a trust that meets the criteria of GASB codification P22.101 or P52.101 to pay related benefits for the OPEB plan.

NOTE: This schedule intended to show ten years of information. The City implemented GASB Statement 75 in 2018; information is presented for those years in which information is available.

CITY OF BELLE GLADE, FLORIDA
Required Supplemental Information
September 30, 2022

General Employees Retirement Fund
Schedule of Changes in Net Pension Liability and Related Ratios
Last Ten Fiscal Years

	2014	2015	2016	2017
Total pension liability:				
Service cost	\$ 396,435	\$ 393,663	\$ 384,459	\$ 425,216
Interest	972,005	1,037,078	1,073,617	1,161,944
Differences between expected and actual experience		(408,785)	(592,296)	(496,655)
Change of assumptions			769,607	(715,626)
Contributions - Buy Back				
Benefit payments, including refunds of employee contributions	(500,988)	(551,058)	(531,500)	(541,382)
Net change in total pension liability	867,452	470,898	1,103,887	(166,503)
Total pension liability - beginning	12,396,065	13,263,517	13,734,415	14,838,302
Total pension liability - ending (a)	<u>\$ 13,263,517</u>	<u>\$ 13,734,415</u>	<u>\$ 14,838,302</u>	<u>\$ 14,671,799</u>
Plan fiduciary net position				
Contributions - employer	\$ 12,267	\$ 132,427	\$ 286,216	\$ 155,546
Contributions - employees	111,520	111,676	117,295	124,437
Contributions - buy back				
Net investment income	1,486,350	(142,391)	1,088,557	2,009,403
Benefit payments, including refunds of employee contributions	(500,988)	(551,058)	(531,500)	(541,382)
Other expenses	(27,474)			
Administrative expenses	(18,135)	(31,368)	(24,119)	(32,672)
Net change in plan fiduciary net position	1,063,540	(480,714)	936,449	1,715,332
Plan fiduciary net position - beginning	14,710,855	15,774,395	15,293,681	16,230,130
Plan fiduciary net position - ending (b)	<u>\$ 15,774,395</u>	<u>\$ 15,293,681</u>	<u>\$ 16,230,130</u>	<u>\$ 17,945,462</u>
Net pension liability (a) - (b)	<u>\$ (2,510,878)</u>	<u>\$ (1,559,266)</u>	<u>\$ (1,391,828)</u>	<u>\$ (3,273,663)</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>118.93%</u>	<u>111.35%</u>	<u>109.38%</u>	<u>122.31%</u>
Covered payroll	<u>\$ 2,787,994</u>	<u>\$ 2,770,208</u>	<u>\$ 2,737,346</u>	<u>\$ 3,110,924</u>
Net pension liability as a percentage of covered payroll	<u>-90.06%</u>	<u>-56.29%</u>	<u>-50.85%</u>	<u>-105.23%</u>

Change of Assumptions

For the year ending September 30, 2016, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees.

For the year ending September 30, 2017, the assumed rates of mortality were changed and the cost of living increase was lowered from 3.0% to 2.5%.

For the year ending September 30, 2018, the investment return was lowered from 7.75% to 7.00%; and based on an Experience Study dated November 12, 2018, the salary assumption was modified from a flat 6% per year to a service-based table, and the retirement, withdrawal, and disability rates were updated based on historical experience.

2018	2019	2020	2021	2022
\$ 478,843	\$ 282,577	\$ 280,067	\$ 320,539	\$ 311,217
1,150,083	1,180,273	1,133,980	1,125,214	1,182,904
(446,340)	208,301	(116,672)	305,361	77,630
66,878		492,530		
		27,724		
(621,733)	(705,551)	(690,973)	(802,687)	(905,800)
627,731	965,600	1,126,656	948,427	665,951
14,671,799	15,299,530	16,265,130	17,391,786	18,340,213
<u>\$ 15,299,530</u>	<u>\$ 16,265,130</u>	<u>\$ 17,391,786</u>	<u>\$ 18,340,213</u>	<u>\$19,006,164</u>
\$ 163,137	\$ 175,559	\$ 185,246	\$ 193,187	\$ 213,186
130,509	140,448	148,197	154,644	170,405
		27,724		
1,686,508	1,042,933	2,202,594	4,044,060	(4,253,076)
(621,733)	(705,551)	(690,973)	(802,687)	(905,800)
(32,130)	(34,189)	(31,195)	(35,868)	(33,689)
1,326,291	619,200	1,841,593	3,553,336	(4,808,974)
17,945,462	19,271,753	19,890,953	21,732,546	25,285,882
<u>\$ 19,271,753</u>	<u>\$ 19,890,953</u>	<u>\$ 21,732,546</u>	<u>\$ 25,285,882</u>	<u>\$20,476,908</u>
<u>\$ (3,972,223)</u>	<u>\$ (3,625,823)</u>	<u>\$ (4,340,760)</u>	<u>\$ (6,945,669)</u>	<u>\$ (1,470,744)</u>
125.96%	122.29%	124.96%	137.87%	107.74%
<u>\$ 3,262,730</u>	<u>\$ 3,511,190</u>	<u>\$ 3,704,924</u>	<u>\$ 3,866,104</u>	<u>\$ 4,260,126</u>
<u>-121.75%</u>	<u>-103.26%</u>	<u>-117.16%</u>	<u>-179.66%</u>	<u>-34.52%</u>

Change of Assumptions

For the year ending September 30, 2019, the investment return was lowered from 7.0% to 6.5% and the assumed rates of mortality were updated.

NOTE: This schedule intended to show ten years of information. The City implemented GASB Statement 67 in 2014; information is presented for those years in which information is available.

CITY OF BELLE GLADE, FLORIDA
Required Supplemental Information
September 30, 2022

Retired Public Safety Officers Retirement Fund
Schedule of Changes in Net Pension Liability and Related Ratios
Last Ten Fiscal Years

	2014	2015	2016	2017	2018
Total pension liability:					
Interest	\$ 197,370	\$ 187,913	\$ 251,764	\$ 255,959	\$ 246,568
Change in benefit terms					140,943
Differences between expected and actual experience		46,606	(275,833)	(191,560)	118,174
Change of assumptions			287,927	(155,173)	416,222
Benefit payments, including refunds of employee contributions	(213,861)	(211,765)	(195,862)	(197,908)	(202,932)
Net change in total pension liability	(16,491)	22,754	67,996	(288,682)	718,975
Total pension liability - beginning	4,118,240	4,101,749	4,124,503	4,192,499	3,903,817
Total pension liability - ending (a)	<u>\$ 4,101,749</u>	<u>\$ 4,124,503</u>	<u>\$ 4,192,499</u>	<u>\$ 3,903,817</u>	<u>\$ 4,622,792</u>
Plan fiduciary net position					
Net investment income	\$ 573,783	\$ 31,352	\$ 272,705	\$ 519,406	\$ 432,680
Benefit payments, including refunds of employee contributions	(213,861)	(211,765)	(195,862)	(197,908)	(202,932)
Other expenses	(3,600)				
Administrative expenses	(23,554)	(20,000)	(18,913)	(19,212)	(21,822)
Net change in plan fiduciary net position	332,768	(200,413)	57,930	302,286	207,926
Plan fiduciary net position - beginning	5,509,860	5,842,628	5,642,215	5,700,145	6,002,431
Plan fiduciary net position - ending (b)	<u>\$ 5,842,628</u>	<u>\$ 5,642,215</u>	<u>\$ 5,700,145</u>	<u>\$ 6,002,431</u>	<u>\$ 6,210,357</u>
Net pension liability (a) - (b)	<u>\$ (1,740,879)</u>	<u>\$ (1,517,712)</u>	<u>\$ (1,507,646)</u>	<u>\$ (2,098,614)</u>	<u>\$ (1,587,565)</u>
Plan fiduciary net position as a percentage of the total pension liability	<u>142.44%</u>	<u>136.80%</u>	<u>135.96%</u>	<u>153.76%</u>	<u>134.34%</u>
Covered payroll	N/A	N/A	N/A	N/A	N/A
Net pension liability as a percentage of covered payroll	N/A	N/A	N/A	N/A	N/A

NOTE: This schedule intended to show ten years of information. The City implemented GASB Statement 67 in 2014; information is presented for those years in which information is available.

Change of Benefit Terms

For the year ending September 30, 2018, the annual cost-of living adjustment changed from a 2.5% assumption to a fixed 3%.

Change of Assumptions

For the year ending September 30, 2016, the assumed rates of mortality were changed to the assumptions used by the Florida Retirement System for special risk employees and the inflation assumption rate was lowered from 3.00% to 2.50%.

For the year ending September 30, 2017, the cost of living increase was lowered from 3.0% to 2.5%.

For the year ending September 30, 2018, the investment rate of return was lowered from 6.25% to 5.00%.

For the year ending September 30, 2020, the assumed rates of mortality were updated.

<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
\$ 226,053	\$ 217,986	\$ 209,595	\$ 218,789
(179,928)	8,504 (180,741)	157,937	(3,919)
<u>(207,061)</u>	<u>(219,604)</u>	<u>(192,218)</u>	<u>(175,070)</u>
(160,936)	(173,855)	175,314	39,800
<u>4,622,792</u>	<u>4,461,856</u>	<u>4,288,001</u>	<u>4,463,315</u>
<u>\$ 4,461,856</u>	<u>\$ 4,288,001</u>	<u>\$ 4,463,315</u>	<u>\$ 4,503,115</u>
\$ 317,253	\$ 574,514	\$ 757,318	\$ (957,350)
(207,061)	(219,604)	(192,218)	(175,070)
<u>(20,590)</u>	<u>(18,334)</u>	<u>(23,212)</u>	<u>(20,020)</u>
89,602	336,576	541,888	(1,152,440)
<u>6,210,357</u>	<u>6,299,959</u>	<u>6,636,535</u>	<u>7,178,423</u>
<u>\$ 6,299,959</u>	<u>\$ 6,636,535</u>	<u>\$ 7,178,423</u>	<u>\$ 6,025,983</u>
<u>\$ (1,838,103)</u>	<u>\$ (2,348,534)</u>	<u>\$ (2,715,108)</u>	<u>\$ (1,522,868)</u>
<u>141.20%</u>	<u>154.77%</u>	<u>160.83%</u>	<u>133.82%</u>
N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A

CITY OF BELLE GLADE, FLORIDA
Required Supplemental Information
September 30, 2022

Last Ten Fiscal Years

Schedule of Contributions

<u>Fiscal Year Ending September 30</u>	<u>Actuarially Determined Contribution</u>	<u>Actual Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>Covered Payroll</u>	<u>Actual Contribution as a Percentage of Covered Payroll</u>
<u>General Employees Retirement Fund</u>					
2014	\$ -	\$ 12,267	\$ (12,267)	\$ 2,787,994	0.44%
2015	-	132,427	(132,427)	2,770,208	4.78%
2016	-	286,216	(286,216)	2,737,346	10.46%
2017	-	155,546	(155,546)	3,110,924	5.00%
2018	-	163,137	(163,137)	3,262,730	5.00%
2019	-	175,559	(175,559)	3,511,190	5.00%
2020	-	185,246	(185,246)	3,704,924	5.00%
2021	-	193,187	(193,187)	3,866,104	5.00%
2022	-	213,186	(213,186)	4,260,126	5.00%

Retired Public Safety Officers Retirement Fund

2014	\$ -	\$ -	\$ -	\$ -	N/A
2015	-	-	-	-	N/A
2016	-	-	-	-	N/A
2017	-	-	-	-	N/A
2018	-	-	-	-	N/A
2019	-	-	-	-	N/A
2020	-	-	-	-	N/A
2021	-	-	-	-	N/A
2022	-	-	-	-	N/A

Schedule of Investment Returns

<u>Fiscal Year Ending September 30</u>	<u>Annual money weighted rate of return net of investment expense</u>	
	<u>General Employees</u>	<u>Retired Public Safety Officers</u>
2014	10.23%	10.73%
2015	-0.91%	0.55%
2016	7.14%	4.95%
2017	12.54%	9.33%
2018	9.53%	7.38%
2019	5.49%	5.23%
2020	11.19%	9.32%
2021	18.87%	11.62%
2022	-17.08%	-13.54%

NOTE: This schedule intended to show ten years of information. The City implemented GASB Statement 67 in 2014; information is presented for those years in which information is available.

CITY OF BELLE GLADE, FLORIDA
Notes to the Schedule of Contributions
September 30, 2022

Methods and assumptions used in calculations of determined contributions.

The actuarially determined contribution rates are calculated as of October 1, one year prior to the end of the fiscal year in which contributions are reported.

	<u>General Employees Retirement System</u>	<u>Retired Public Safety Officers Retirement System</u>
Actuarial Cost Method	Aggregate Actuarial Cost Method	Aggregate Actuarial Cost Method
Amortization Method	None	None
Remaining Amortization Period	N/A	N/A
Asset Valuation Method	The Actuarial Value of Assets is brought forward using the historical four year geometric average of Market Returns (net of fees).	Fair Market Value
Inflation	2.50%	2.50%
Salary Increases	Service Based	N/A
Cost of Living Adjustments	2.50%	3.00%
Investment Rate of Return	7.00%	5.00%
Mortality	Female RP2000 Generational, 100% Annuitant White Collar, Scale BB Male RP2000 Generational, 50% Annuitant White Collar/50% Annuitant Blue Collar, Scale BB	Female RP2000 Generational, 100% Annuitant White Collar, Scale BB Male RP2000 Generational, 10% Annuitant White Collar/90% Annuitant Blue Collar, Scale BB

COMBINING FINANCIAL STATEMENTS

CITY OF BELLE GLADE, FLORIDA
Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2022

	Special Revenue Funds			
	Community Redevelopment Agency Trust Fund	Revolving Loan Fund	Capital Projects Fund	Total Nonmajor Governmental Funds
Assets				
Cash and cash equivalents	\$ 549,159	\$ 414,140	\$ 26,417	\$ 989,716
Receivables				
Accounts				
Loans receivable		723,067		723,067
Due from other governments			796,385	796,385
Total assets	<u>\$ 549,159</u>	<u>\$ 1,137,207</u>	<u>\$ 822,802</u>	<u>\$ 2,509,168</u>
Liabilities, deferred inflows of resources, and fund balances				
Liabilities				
Accounts payable	\$ 910	\$ 128	\$ 176,074	\$ 177,112
Accrued liabilities		23,228		23,228
Total liabilities	<u>910</u>	<u>23,356</u>	<u>176,074</u>	<u>200,340</u>
Deferred inflows or resources				
Unavailable revenue				
Fund balances				
Nonspendable				
Restricted				
Other restrictions			6,950	6,950
Transportation			788,943	788,943
Economic environment	548,249	1,113,851		1,662,100
Unassigned - capital projects			(149,165)	(149,165)
Total fund balances	<u>548,249</u>	<u>1,113,851</u>	<u>646,728</u>	<u>2,308,828</u>
Total liabilities and fund balances	<u>\$ 549,159</u>	<u>\$ 1,137,207</u>	<u>\$ 822,802</u>	<u>\$ 2,509,168</u>

CITY OF BELLE GLADE, FLORIDA
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Nonmajor Governmental Funds
For the Fiscal Year Ended September 30, 2022

	Special Revenue Funds			
	Community Redevelopment Agency Trust Fund	Revolving Loan Fund	Capital Projects Fund	Total Nonmajor Governmental Funds
Revenues				
Taxes	\$	\$	\$ 147,017	\$ 147,017
Intergovernmental revenues	47,606		1,135,974	1,183,580
Miscellaneous revenues	4,610	26,773	600	31,983
Total revenues	52,216	26,773	1,283,591	1,362,580
Expenditures				
Current				
Economic environment	36,842	20,367		57,209
Capital outlay			1,321,595	1,321,595
Total expenditures	36,842	20,367	1,321,595	1,378,804
Excess of revenues over (under) expenditures	15,374	6,406	(38,004)	(16,224)
Other financing sources (uses)				
Transfers in	65,132			65,132
Total other financing sources (uses)	65,132			65,132
Net changes in fund balances	80,506	6,406	(38,004)	48,908
Fund balances - beginning	467,743	1,107,445	684,732	2,259,920
Fund balances - ending	\$ 548,249	\$ 1,113,851	\$ 646,728	\$ 2,308,828

CITY OF BELLE GLADE
Fiduciary Funds
Combining Statement of Fiduciary Net Position
September 30, 2022

	General Employees'	Public Safety	Total Pension Trust Funds
Assets			
Cash and cash equivalents	74,618	16,033	\$ 90,651
Investments at fair value			
Money market mutual funds	296,500	104,000	400,500
U.S. government and agencies securities		1,124,939	1,124,939
Corporate bonds		1,093,706	1,093,706
Exchange traded funds			
Corporate fixed income		1,044,012	1,044,012
Fixed income mutual funds	6,616,261		6,616,261
Domestic equity mutual funds	10,680,211	2,618,302	13,298,513
Foreign equity mutual funds	2,726,522		2,726,522
Receivables			
Accounts	29,979		29,979
Accounts, broker dealers	339		339
Accrued dividends and interest	640	14,937	15,577
Prepaid pension benefit	73,816	14,429	88,245
Total assets	<u>20,498,886</u>	<u>6,030,358</u>	<u>26,529,244</u>
Liabilities			
Accounts payable, broker dealers	21,978	4,375	26,353
Total liabilities	<u>21,978</u>	<u>4,375</u>	<u>26,353</u>
Net Position			
Restricted for pension benefits	<u>20,476,908</u>	<u>6,025,983</u>	<u>\$ 26,502,891</u>

CITY OF BELLE GLADE, FLORIDA
Fiduciary Funds
Combining Statement of Changes in Fiduciary Net Position
For the Fiscal Year Ended September 30, 2022

	General Employees'	Public Safety	Total Pension Trust Funds
Additions			
Contributions			
Employer	\$ 213,186	\$	\$ 213,186
Plan members	170,405		170,405
Total contributions	<u>383,591</u>		<u>383,591</u>
Investment income			
Net increase (decrease) in fair value of investments	(4,613,470)	(1,054,042)	(5,667,512)
Investment earnings	434,834	134,269	569,103
Total investment income	<u>(4,178,636)</u>	<u>(919,773)</u>	<u>(5,098,409)</u>
Investment expenses	<u>(74,440)</u>	<u>(37,577)</u>	<u>(112,017)</u>
Total net investment income	<u>(4,253,076)</u>	<u>(957,350)</u>	<u>(5,210,426)</u>
Total additions	<u>(3,869,485)</u>	<u>(957,350)</u>	<u>(4,826,835)</u>
Deductions			
Retirement benefits	866,749	175,070	1,041,819
Refunds of contributions	39,051		39,051
Administrative expense	33,689	20,020	53,709
Total deductions	<u>939,489</u>	<u>195,090</u>	<u>1,134,579</u>
Net increase (decrease)	(4,808,974)	(1,152,440)	(5,961,414)
Net position restricted for pension benefits			
Net position - beginning	25,285,882	7,178,423	32,464,305
Net position - ending	<u>\$ 20,476,908</u>	<u>\$ 6,025,983</u>	<u>\$ 26,502,891</u>

OTHER SUPPLEMENTAL INFORMATION

CITY OF BELLE GLADE, FLORIDA
General Fund
Schedule of Revenues - Budget and Actual
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Taxes			
Ad valorem taxes	\$ 2,586,630	\$ 2,605,299	\$ 18,669
Local option gas tax	295,805	322,427	26,622
Franchise taxes	1,391,000	1,476,257	85,257
Utility taxes	1,518,729	1,564,317	45,588
Total Taxes	5,792,164	5,968,300	176,136
Licenses and Permits			
Occupational licenses	154,000	147,707	(6,293)
Building permits	260,800	277,452	16,652
Other permits	2,800	6,925	4,125
Total Licenses and Permits	417,600	432,084	14,484
Intergovernmental Revenue			
Half cent sales tax	1,438,376	1,821,539	383,163
State revenue sharing	1,188,234	1,469,295	281,061
Federal grants	205,342	173,574	(31,768)
State grants	47,292	47,292	
County - occupational licenses	40,000	38,214	(1,786)
Other	31,300	29,190	(2,110)
Total Intergovernmental Revenue	2,950,544	3,579,104	628,560
Charges for Services			
Mosquito control	142,000	142,657	657
Mass transit		794	794
Concessions	800	1,155	355
Other charges	231,523	262,015	30,492
Total Charges for Services	374,323	406,621	32,298

(Continued)

CITY OF BELLE GLADE, FLORIDA
General Fund
Schedule of Revenues - Budget and Actual
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
(Continued)			
Fines and Forfeits			
Court fines	\$ 8,485	\$ 11,451	\$ 2,966
Other	46,000	62,283	16,283
Total Fines and Forfeits	54,485	73,734	19,249
Miscellaneous Revenues			
Reimbursement - stormwater utility	85,087	85,087	
Reimbursement - sanitation	265,600	265,600	
Reimbursement - cra	6,412		(6,412)
Interest earnings	27,000	23,855	(3,145)
Donations	43,200	43,200	
Rents	119,301	120,073	772
Insurance proceeds		1,577	1,577
Other	37,469	91,350	53,881
Total Miscellaneous Revenues	584,069	630,742	46,673
Total Revenues	\$ 10,173,185	\$ 11,090,585	\$ 917,400

CITY OF BELLE GLADE, FLORIDA
General Fund
Schedule of Departmental Expenditures - Budget and Actual
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
General Government			
City Commission			
Personal services	\$ 194,544	\$ 194,474	\$ 70
Operating expenses	104,821	93,810	11,011
Total City Commission	299,365	288,284	11,081
City Manager			
Personal services	323,574	323,537	37
Operating expenses	77,266	77,243	23
Total City Manager	400,840	400,780	60
Personnel			
Personnel services	228,391	228,169	222
Operating expenses	83,043	49,994	33,049
Total Personnel	311,434	278,163	33,271
Purchasing			
Personal services	120,809	99,686	21,123
Operating expenses	25,978	21,278	4,700
Reimbursements	(12,531)	(12,527)	(4)
Total Purchasing	134,256	108,437	25,819
Counsel and Legal			
Operating expenses	214,500	189,166	25,334
City Hall			
Personal services	47,681	45,886	1,795
Operating expenses	122,308	122,279	29
Total City Hall	169,989	168,165	1,824

(Continued)

CITY OF BELLE GLADE, FLORIDA
General Fund
Schedule of Departmental Expenditures - Budget and Actual
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
(Continued)			
General Government (Continued)			
Public Relations			
Personal services	\$ 80,182	\$ 77,452	\$ 2,730
Operating expenses	145,438	135,515	9,923
Total Public Relations	225,620	212,967	12,653
Finance			
Personal services	802,410	798,827	3,583
Operating expenses	132,814	117,078	15,736
Total Finance	935,224	915,905	19,319
Information Technology			
Personal services	189,922	188,742	1,180
Operating expenses	156,151	125,865	30,286
Total Information Technology	346,073	314,607	31,466
City Clerk			
Personal services	275,048	264,110	10,938
Operating expenses	45,747	32,013	13,734
Total City Clerk	320,795	296,123	24,672
Civil Service Board			
Personal services	710		710
Operating expenses	4,396	1,050	3,346
Total Civil Service Board	5,106	1,050	4,056

(Continued)

CITY OF BELLE GLADE, FLORIDA
General Fund
Schedule of Departmental Expenditures - Budget and Actual
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
(Continued)			
General Government (Continued)			
Other General Government			
Personal services	\$ 32,179	\$ 29,109	\$ 3,070
Operating expenses	1,009,093	807,927	201,166
Total Other General Government	1,041,272	837,036	204,236
Garage			
Personal services	354,303	349,486	4,817
Operating expenses	350,973	340,961	10,012
Reimbursements	(409,288)	(391,791)	(17,497)
Total Garage	295,988	298,656	(2,668)
Buildings and Grounds			
Personal services	628,358	623,214	5,144
Operating expenses	177,324	171,094	6,230
Reimbursements			
Total Buildings and Grounds	805,682	794,308	11,374
Total General Government	5,506,144	5,103,647	402,497
Public Safety			
Police			
Personal services			
Operating expenses	3,244,231	3,239,230	5,001
Total Police	3,244,231	3,239,230	5,001
			(Continued)

CITY OF BELLE GLADE, FLORIDA
General Fund
Schedule of Departmental Expenditures - Budget and Actual
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
(Continued)			
Public Safety (Continued)			
Planning and Building			
Personal services	\$ 166,672	\$ 166,092	\$ 580
Operating expenses	<u>82,448</u>	<u>28,278</u>	<u>54,170</u>
Total Planning and Building	<u>249,120</u>	<u>194,370</u>	<u>54,750</u>
Building and Permitting			
Personal services	240,678	188,728	51,950
Operating expenses	<u>283,160</u>	<u>255,822</u>	<u>27,338</u>
Total Building and Permitting	<u>523,838</u>	<u>444,550</u>	<u>79,288</u>
Code Enforcement Board			
Personal services	231,149	220,259	10,890
Operating expenses	<u>134,484</u>	<u>89,346</u>	<u>45,138</u>
Total Code Enforcement Board	<u>365,633</u>	<u>309,605</u>	<u>56,028</u>
Total Public Safety	<u>4,382,822</u>	<u>4,187,755</u>	<u>195,067</u>
Transportation			
Traffic Control			
Operating expenses	<u>45,890</u>	<u>31,859</u>	<u>14,031</u>
Total Traffic Control	<u>45,890</u>	<u>31,859</u>	<u>14,031</u>
Streets			
Personal services	216,124	208,332	7,792
Operating expenses	<u>157,214</u>	<u>119,984</u>	<u>37,230</u>
Total Streets	<u>373,338</u>	<u>328,316</u>	<u>45,022</u>
			(Continued)

CITY OF BELLE GLADE, FLORIDA
General Fund
Schedule of Departmental Expenditures - Budget and Actual
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
(Continued)			
Transportation (Continued)			
Street Lighting			
Operating expenses	\$ 242,000	\$ 217,727	\$ 24,273
Airport			
Operating expenses	119,741	106,851	12,890
Total Transportation	780,969	684,753	96,216
Physical Environment			
Public Works			
Personal services	122,746	122,245	501
Operating expenses	152,599	152,044	555
Total Public Works	275,345	274,289	1,056
Mosquito Spraying			
Operating expenses	32,791	30,995	1,796
Total Physical Environment	308,136	305,284	2,852
Culture/Recreation			
Recreation			
Personal services	452,479	449,026	3,453
Operating expenses	366,346	361,943	4,403
Total Recreation	818,825	810,969	7,856
Recreation Facilities			
Personal services	314,911	306,827	8,084
Operating expenses	265,156	258,170	6,986
Total Recreation	580,067	564,997	15,070
Country Club			
Operating expenses	27,985	27,981	4

(Continued)

CITY OF BELLE GLADE, FLORIDA
General Fund
Schedule of Departmental Expenditures - Budget and Actual
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
(Continued)			
Culture/Recreation (Continued)			
Museum board			
Personal services	\$ 23,245	\$ 22,995	\$ 250
Operating expenses	40,277	40,217	60
Total Museum Board	63,522	63,212	310
Total Culture/Recreation	1,490,399	1,467,159	23,240
Economic Environment			
Business Park			
Operating expenses	436	129	307
Home Rehabilitation Program			
Operating expenses	1,500,000	57,475	1,442,525
Total Economic Environment	1,500,436	57,604	1,442,832
Capital Outlay			
City Hall	60,300	5,103	55,197
Other General Government	70,484	70,483	1
Information Technology	16,000		16,000
Garage	44,000	17,199	26,801
Planning and building	2,605		2,605
Code enforcement board	4,500		4,500
Streets	15,594	15,593	1
Recreation	31,838		31,838
Recreation Facilites	10,500	9,858	642
Total Capital Outlay	255,821	118,236	137,585
Debt service			
Principal	52,727	52,727	
Interest	2,819	2,819	
Total debt service	55,546	55,546	
Total Expenditures	\$ 14,280,273	\$ 11,979,984	\$ 2,300,289

CITY OF BELLE GLADE, FLORIDA
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
Community Redevelopment Agency Fund
For the Fiscal Year Ended September 30, 2022

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
Revenues				
Intergovernmental revenues	\$ 46,866	\$ 46,866	\$ 47,606	\$ 740
Miscellaneous revenues	<u>1,000</u>	<u>1,000</u>	<u>4,610</u>	<u>3,610</u>
Total revenues	<u>47,866</u>	<u>47,866</u>	<u>52,216</u>	<u>4,350</u>
Expenditures				
Economic environment	66,392	66,392	36,842	29,550
Capital outlay	<u>50,000</u>	<u>50,000</u>		<u>50,000</u>
Total expenditures	<u>116,392</u>	<u>116,392</u>	<u>36,842</u>	<u>79,550</u>
Excess of revenues over (under)				
expenditures	<u>(68,526)</u>	<u>(68,526)</u>	<u>15,374</u>	<u>83,900</u>
Other financing sources (uses)				
Operating transfers in	<u>64,121</u>	<u>64,121</u>	<u>65,132</u>	<u>1,011</u>
Total other financing sources (uses)	<u>64,121</u>	<u>64,121</u>	<u>65,132</u>	<u>1,011</u>
Net changes in fund balances	<u>\$ (4,405)</u>	<u>\$ (4,405)</u>	80,506	<u>\$ 84,911</u>
Fund balance - Beginning			<u>467,743</u>	
Fund balance - Ending			<u>\$ 548,249</u>	

CITY OF BELLE GLADE, FLORIDA
Schedule of Revenues, Expenditures, and Changes
in Fund Balance - Budget and Actual
Revolving Loan Fund
For the Fiscal Year Ended September 30, 2022

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget Positive (Negative)
Revenues				
Miscellaneous revenues	\$ 26,169	\$ 26,169	\$ 26,773	\$ 604
Total revenues	26,169	26,169	26,773	604
Expenditures				
Economic environment	327,323	327,323	20,367	306,956
Capital outlay		125,000		125,000
Total expenditures	327,323	452,323	20,367	431,956
Net changes in fund balances	\$ (301,154)	\$ (426,154)	6,406	\$ 432,560
Fund balance - Beginning			1,107,445	
Fund balance - Ending			\$ 1,113,851	

CITY OF BELLE GLADE, FLORIDA
Notes to the Budgetary
Required Supplementary Information (RSI)
09/30/2022

Note 1 - Basis of Accounting

Generally accepted accounting principles (GAAP) serve as the budgetary basis of accounting.

Note 2 - Excess of expenditures over appropriations

No departments had expenditures in excess of appropriations for the fiscal year ended
09/30/2022

STATISTICAL SECTION

STATISTICAL SECTION

This part of the City of Belle Glades' comprehensive annual financial report presents detailed unaudited information as a context for understanding what the information in the financial statement, note disclosures, and required supplementary information says about the City's overall financial health.

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Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

CITY OF BELLE GLADE, FLORIDA

NET POSITION BY COMPONENT

LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year				
	2013	2014	2015	2016	2017
Governmental Activities:					
Net investment in capital assets	\$ 11,932,503	\$ 12,086,063	\$ 12,282,141	\$ 12,113,856	\$ 15,970,409
Restricted	3,316,710	3,811,146	4,207,105	6,746,900	9,625,566
Unrestricted	5,633,829	8,740,037	9,190,244	7,129,369	6,637,685
Total governmental activities net position	20,883,042	24,637,246	25,679,490	25,990,125	32,233,660
Business-Type Activities:					
Net investment in capital assets	12,081,848	12,393,038	12,896,407	13,110,373	12,291,315
Restricted	221,032	320,740	253,980	645,334	688,126
Unrestricted	3,875,197	3,882,969	4,211,565	4,013,919	4,762,014
Total business-type activities net position	16,178,077	16,596,747	17,361,952	17,769,626	17,741,455
Primary government:					
Net investment in capital assets	24,014,351	24,479,101	25,178,548	25,224,229	28,261,724
Restricted	3,537,742	4,131,886	4,461,085	7,392,234	10,313,692
Unrestricted	9,509,026	12,623,006	13,401,809	11,143,288	11,399,699
Total primary government net position	\$ 37,061,119	\$ 41,233,993	\$ 43,041,442	\$ 43,759,751	\$ 49,975,115

	Fiscal Year				
	2018	2019	2020	2021	2022
Governmental Activities:					
Net investment in capital assets	\$ 14,954,582	\$ 16,891,431	\$ 16,723,379	\$ 17,967,734	\$ 17,740,339
Restricted	10,890,550	7,965,809	10,081,623	13,201,419	9,038,213
Unrestricted	6,894,959	9,404,863	8,373,529	8,000,639	14,905,082
Total governmental activities net position	32,740,091	34,262,103	35,178,531	39,169,792	41,683,634
Business-Type Activities:					
Net investment in capital assets	12,491,314	14,130,522	13,632,963	13,809,212	13,643,976
Restricted	846,878	943,439	1,167,231	1,866,996	406,808
Unrestricted	4,295,859	5,731,393	5,680,673	4,829,980	6,692,119
Total business-type activities net position	17,634,051	20,805,354	20,480,867	20,506,188	20,742,903
Primary government:					
Net investment in capital assets	27,445,896	31,021,953	30,356,342	31,776,946	31,384,315
Restricted	11,737,428	8,909,248	11,248,854	15,068,415	9,445,021
Unrestricted	11,190,818	15,136,256	14,054,202	12,830,619	21,597,201
Total primary government net position	\$ 50,374,142	\$ 55,067,457	\$ 55,659,398	\$ 59,675,980	\$ 62,426,537

Note: GASB 68 was implemented in 2015 and the beginning balance for 2014 was restated
GASB 75 was implemented in 2018 and the beginning balance for 2017 was restated

CITY OF BELLE GLADE, FLORIDA

Changes in Net Position
LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)

Fiscal Year Ended 9/30	2013	2014	2015	2016	2017
Expenses					
Governmental activities:					
General government	\$ 2,761,227	\$ 3,075,354	\$ 2,931,318	\$ 3,269,601	\$ 3,089,664
Public safety	3,446,790	3,620,565	3,561,596	3,698,790	3,518,142
Transportation	1,586,016	1,471,076	1,547,693	1,779,808	2,061,438
Culture/recreation	830,939	783,050	848,991	838,349	1,021,234
Physical environment	274,293	270,643	275,675	208,236	227,398
Economic environment	93,557	184,946	124,886	120,113	179,665
Interest on long term debt	-	13,717	11,877	10,852	9,500
Total Governmental Activities	8,992,822	9,419,351	9,302,036	9,925,749	10,107,041
Business-Type Activities					
Water and sewer	229,378	\$ -	\$ -	\$ -	-
Garbage and solid waste	1,934,106	2,020,382	1,891,092	2,138,903	2,064,446
Marina	471,543	681,016	930,856	1,005,711	1,051,097
Stormwater utility	457,575	526,178	534,173	668,760	593,090
Total Business-Type Activities	3,092,602	3,227,576	3,356,121	3,813,374	3,708,633
Total primary government expenses	\$ 12,085,424	\$ 12,646,927	\$ 12,658,157	\$ 13,739,123	\$ 13,815,674
Program Revenues					
Governmental activities:					
Charges for services					
General government	\$ 69,693	\$ 188,438	\$ 102,960	\$ 104,684	\$ 107,071
Public safety	382,545	426,619	510,937	514,862	884,380
Transportation	20,177	15,841	14,787	22,796	10,800
Physical environment	133,728	145,497	135,163	141,458	148,804
Culture/recreation	-	610	1,079	1,031	680
Operating grants and contributions	875,857	826,234	904,934	1,066,186	1,051,116
Capital grants and contributions	353,337	1,142,281	736,513	401,536	5,031,339
Property taxes	1,611,772	1,601,442	1,694,542	1,926,100	2,000,324
Other taxes	3,407,115	3,257,768	3,407,949	3,329,828	3,381,250
Intergovernmental	2,080,379	2,250,290	2,451,563	2,353,267	3,223,947
Other	50,261	37,717	108,698	52,244	77,040
Total Governmental Activities	8,984,864	9,892,737	10,069,125	9,913,992	15,916,751
Business-Type Activities					
Charges for services					
Water and sewer	105,329	-	-	-	-
Garbage and solid waste	2,436,317	2,432,663	2,460,253	2,594,583	2,644,327
Marina	45,000	50,147	421,910	529,274	700,904
Stormwater utility	548,324	605,161	724,603	716,252	727,930
Operating grants and contributions	-	-	-	-	-
Capital contributions	197,000	185,977	678,885	667,741	32,297
Other	29,740	3,967	110,830	35,590	8,829
Total Business-Type Activities	3,361,710	3,277,915	4,396,481	4,543,440	4,114,287
Total primary government program revenues	\$ 12,346,574	\$ 13,170,652	\$ 14,465,606	\$ 14,457,432	\$ 20,031,038
Excess (deficiency) before transfers					
Governmental activities	\$ (7,958)	\$ 473,386	\$ 767,089	\$ (11,757)	\$ 5,809,710
Business-Type Activities	269,108	50,339	1,040,360	730,066	405,654
Total excess before transfers	261,150	523,725	1,807,449	718,309	6,215,364
Transfers					
Governmental activities	2,446,330	148,687	275,155	322,392	433,825
Business-Type Activities	(2,446,330)	(148,687)	(275,155)	(322,392)	(433,825)
Special Items	-	-	-	-	-
Increase (decrease) in Net Position	261,150	523,725	1,807,449	718,309	6,215,364
Net Position - Beginning	3,831,508	7,741,807	41,233,993	43,041,442	43,759,751
Net Position - Ending	\$ 4,092,658	\$ 8,265,532	\$ 43,041,442	\$ 43,759,751	\$ 49,975,115

Note: GASB 68 was implemented in 2015 and the beginning balance for 2014 was restated
GASB 75 was implemented in 2018 and the beginning balance for 2017 was restated

	2018	2019	2020	2021	2022
\$	3,116,774	\$ 3,284,973	\$ 3,841,028	\$ 4,031,124	\$ 5,302,894
	4,643,031	4,020,980	3,819,750	3,789,695	4,210,722
	2,204,092	1,982,729	2,036,995	1,811,056	2,078,525
	896,135	1,244,505	1,079,836	1,425,496	1,777,061
	157,286	179,248	215,146	270,462	331,545
	81,784	84,719	127,250	130,719	141,162
	8,077	6,576	5,196	3,675	2,108
	<u>11,107,179</u>	<u>10,803,730</u>	<u>11,125,201</u>	<u>11,462,227</u>	<u>13,844,017</u>
\$	-	\$ -	\$ -	\$ -	\$ -
	2,796,161	2,001,844	2,323,420	2,382,413	2,718,256
	1,558,888	1,695,882	2,050,112	2,038,738	2,426,457
	630,594	671,228	735,042	768,496	886,155
	<u>4,985,643</u>	<u>4,368,954</u>	<u>5,108,574</u>	<u>5,189,647</u>	<u>6,030,868</u>
\$	<u>16,092,822</u>	<u>15,172,684</u>	<u>16,233,775</u>	<u>16,651,874</u>	<u>19,874,885</u>
\$	104,190	\$ 105,333	\$ 113,503	\$ 121,330	\$ 120,073
	753,439	657,324	603,205	1,118,351	807,151
	9,991	2,429	-	-	-
	149,448	149,016	141,540	142,673	142,657
	632	720	807	895	1,155
	987,570	510,760	360,768	1,389,563	3,216,774
	436,495	2,728,883	1,359,567	2,674,851	1,182,956
	2,071,201	2,191,499	2,325,377	2,485,938	2,605,300
	3,428,837	4,727,007	4,550,902	4,855,924	5,218,799
	3,777,903	2,620,149	2,424,403	2,878,324	3,367,629
	124,902	211,947	103,126	120,151	147,158
	<u>11,844,608</u>	<u>13,905,067</u>	<u>11,983,198</u>	<u>15,788,000</u>	<u>16,809,652</u>
	-	-	-	-	-
	2,684,937	2,677,973	2,620,851	2,627,936	2,636,673
	967,014	1,078,756	1,302,719	1,440,228	1,748,751
	727,790	846,294	822,733	787,181	870,106
	-	572,554	47,861	-	-
	187,950	769,362	26,912	-	349,692
	79,550	15,993	21,442	25,111	10,568
	<u>4,647,241</u>	<u>5,960,932</u>	<u>4,842,518</u>	<u>4,880,456</u>	<u>5,615,790</u>
\$	<u>16,491,849</u>	<u>19,865,999</u>	<u>16,825,716</u>	<u>20,668,456</u>	<u>22,425,442</u>
\$	737,429	\$ 3,101,337	\$ 857,997	\$ 4,325,773	\$ 2,965,635
	(338,402)	1,591,978	(266,056)	(309,191)	(415,078)
	<u>399,027</u>	<u>4,693,315</u>	<u>591,941</u>	<u>4,016,582</u>	<u>2,550,557</u>
	230,998	(1,579,325)	58,431	(334,512)	(651,793)
	(230,998)	1,579,325	(58,431)	334,512	651,793
	-	-	-	-	-
	<u>399,027</u>	<u>4,693,315</u>	<u>591,941</u>	<u>4,016,582</u>	<u>2,550,557</u>
	<u>49,975,115</u>	<u>50,374,142</u>	<u>55,067,457</u>	<u>55,659,398</u>	<u>59,675,980</u>
\$	<u>50,374,142</u>	<u>55,067,457</u>	<u>55,659,398</u>	<u>59,675,980</u>	<u>62,226,537</u>

CITY OF BELLE GLADE, FLORIDA
FUND BALANCES, GOVERNMENTAL FUNDS

LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	2013	2014	2015	2016	2017
General Fund					
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	-	-	-	-	-
Undesignated	-	-	-	-	-
Nonspendable					
Inventory and prepaids	753,047	277,143	398,415	402,290	434,474
Advance	-	432,910	553,337	432,910	432,910
Restricted					
Police education	19,366	20,939	22,197	22,245	23,210
Landscaping	82,319	82,319	82,319	82,319	82,319
Parking	3,229	3,230	3,230	3,230	3,230
Museum	47,406	49,781	74,659	21,031	28,702
Civic center	-	1,650	3,188	5,100	5,275
Transportation	277,240	352,640	352,640	352,640	352,640
Assigned					
Emergencies	527,564	527,564	527,564	527,564	527,564
Capital projects	1,602,675	1,472,675	1,378,175	1,378,175	1,378,175
Subsequent year's budget	1,111,515	1,618,116	1,995,472	1,995,472	1,995,472
Unassigned	3,089,310	3,248,139	3,450,763	4,563,894	5,521,115
Total general fund	\$ 7,513,671	\$ 8,087,106	\$ 8,841,959	\$ 9,786,870	\$ 10,785,086
All other Governmental Funds					
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:					
Special revenue funds	-	-	-	-	-
Capital projects funds	-	-	-	-	-
Nonspendable					
Non-current investment	14,672	-	-	-	-
Long term portion of mortgage notes	183,170	160,430	339,495	-	-
Delinquent mortgages	67,220	98,761	44,864	-	-
Restricted					
Infrastructure	-	-	-	-	760,506
Veteran's Memorial	-	-	6,950	6,950	6,950
Transportation	-	-	151,885	151,885	290,259
Economic Environment	1,525,245	1,423,280	1,137,156	1,505,371	1,392,852
Assigned					
Emergencies	-	-	-	-	-
Capital projects	53,832	-	89,897	33,414	53,106
Unassigned	-	(2,433)	-	-	-
Total all other governmental funds	\$ 1,844,139	\$ 1,680,038	\$ 1,770,247	\$ 1,697,620	\$ 2,503,673

2018	2019	2020	2021	2022
\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
-	-	-	-	-
447,984	186,855	166,151	173,243	295,269
432,910	432,910	432,910	432,910	432,910
24,092	25,176	26,326	27,538	28,947
82,319	82,319	82,319	82,319	82,319
3,230	3,230	3,230	3,230	-
22,587	21,562	22,587	5,551	16,018
5,588	5,687	5,963	5,963	-
352,640	352,640	352,640	352,640	352,640
527,564	527,564	527,564	527,564	527,564
1,378,175	1,378,175	1,378,175	1,378,175	1,378,175
2,074,509	2,074,509	2,074,509	1,615,898	1,615,898
5,952,350	6,296,045	5,949,568	6,995,269	8,825,734
<u>\$ 11,303,948</u>	<u>\$ 11,386,672</u>	<u>\$ 11,021,942</u>	<u>\$ 11,600,300</u>	<u>\$ 13,555,474</u>
\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
1,823,497	898,420	1,860,607	2,545,945	3,513,492
6,950	6,950	6,950	6,950	6,950
367,321	526,926	662,283	802,314	788,943
1,414,907	1,522,412	1,536,655	1,575,188	1,662,100
-	-	-	-	-
127,562	-	-	-	-
-	(920,980)	(37,298)	(124,532)	(149,165)
<u>\$ 3,740,237</u>	<u>\$ 2,033,728</u>	<u>\$ 4,029,197</u>	<u>\$ 4,805,865</u>	<u>\$ 5,822,320</u>

CITY OF BELLE GLADE, FLORIDA
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)

	Fiscal Year				
	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
Revenues:					
Taxes	\$ 5,018,887	\$ 4,859,210	\$ 5,102,491	\$ 5,255,928	\$ 5,381,574
Licenses and permits	191,465	247,338	234,559	314,226	541,178
Intergovernmental	3,311,587	4,210,784	4,017,816	3,890,293	9,297,928
Charges for services	242,866	274,349	329,005	312,744	429,841
Fines and forfeitures	68,534	44,954	52,459	19,323	35,543
Miscellaneous	568,609	640,862	736,566	569,954	604,664
Total revenues	<u>9,401,948</u>	<u>10,277,497</u>	<u>10,472,896</u>	<u>10,362,468</u>	<u>16,290,728</u>
Expenditures					
Current					
General government	3,080,444	3,126,420	3,175,878	3,211,356	3,521,224
Public safety	3,392,563	3,495,124	3,578,022	3,707,409	3,857,113
Transportation	1,289,640	1,153,189	1,117,306	1,254,100	1,140,131
Physical environment	246,275	255,874	273,356	190,523	209,563
Culture/recreation	534,237	555,576	625,249	652,384	810,718
Economic environment	63,125	89,844	96,814	62,795	179,665
Grants and aids	-	-	-	-	-
Capital outlay	763,956	1,285,278	980,819	678,463	5,146,324
Debt service					
Principal	-	41,550	42,806	44,100	45,433
Interest	-	13,995	12,739	11,446	10,113
Total expenditures	<u>9,370,240</u>	<u>10,016,850</u>	<u>9,902,989</u>	<u>9,812,576</u>	<u>14,920,284</u>
Excess of revenues over (under) expenditures	<u>31,708</u>	<u>260,647</u>	<u>569,907</u>	<u>549,892</u>	<u>1,370,444</u>
Other financing sources (uses)					
Transfers in	2,438,777	442,760	519,389	421,310	687,454
Transfers out	(57,064)	(294,073)	(244,234)	(98,918)	(253,629)
Debt proceeds	-	-	-	-	-
Capital lease proceeds	476,820	-	-	-	-
Total other financing sources (uses)	<u>2,858,533</u>	<u>148,687</u>	<u>275,155</u>	<u>322,392</u>	<u>433,825</u>
Net change in fund balances	<u>2,890,241</u>	<u>409,334</u>	<u>845,062</u>	<u>872,284</u>	<u>1,804,269</u>
Fund Balance - Beginning	<u>6,467,569</u>	<u>9,357,810</u>	<u>9,767,144</u>	<u>10,612,206</u>	<u>11,484,490</u>
Fund Balance - Ending	<u>\$ 9,357,810</u>	<u>\$ 9,767,144</u>	<u>\$ 10,612,206</u>	<u>\$ 11,484,490</u>	<u>\$ 13,288,759</u>
Debt service as a percentage of noncapital expenditures	0.00%	0.64%	0.63%	0.61%	0.55%

Fiscal Year				
2018	2019	2020	2021	2022
\$ 5,500,038	\$ 5,647,632	\$ 5,659,344	\$ 5,903,136	\$ 6,115,317
449,465	340,244	326,677	645,434	432,084
5,188,326	6,360,146	6,191,577	6,588,784	9,471,465
367,616	317,439	324,133	489,552	406,621
53,167	110,878	54,441	87,746	73,734
573,283	777,637	590,462	674,037	665,760
12,131,895	13,553,976	13,146,634	14,388,689	17,164,981
3,450,712	3,654,209	4,102,332	5,225,400	5,103,647
4,115,537	4,238,767	4,137,978	4,004,493	4,187,755
1,133,698	815,208	790,401	657,655	684,753
171,944	172,154	203,373	289,144	305,284
748,160	985,247	791,549	1,274,721	1,477,017
53,712	56,647	99,178	102,647	114,813
-	-	-	-	-
821,053	3,620,788	1,393,910	1,089,605	2,174,242
46,806	48,220	49,678	51,180	52,727
8,740	7,196	5,867	4,366	2,819
10,550,362	13,598,436	11,574,266	12,699,211	14,103,057
1,581,533	(44,460)	1,572,368	1,689,478	3,061,924
429,646	434,079	450,398	1,463,411	3,065,132
(255,753)	(2,013,404)	(391,967)	(1,797,923)	(3,155,427)
-	-	-	-	-
-	-	-	-	-
173,893	(1,579,325)	58,431	(334,512)	(90,295)
1,755,426	(1,623,785)	1,630,799	1,354,966	2,971,629
13,288,759	15,044,185	13,420,400	15,051,199	16,406,165
\$ 15,044,185	\$ 13,420,400	\$ 15,051,199	\$ 16,406,165	\$ 19,377,794
0.56%	0.55%	0.55%	0.48%	0.48%

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CITY OF BELLE GLADE, FLORIDA
Assessed Value and Actual Value of Taxable Property
LAST TEN FISCAL YEARS

Fiscal Year Ended 9/30	Residential Property	Commercial Property	Industrial Property	Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate
2013	202,746,285	158,975,048	20,492,686	171,717,217	210,496,802	6.5419
2014	186,831,452	165,601,229	21,436,749	169,891,711	203,977,719	6.5419
2015	205,371,309	182,164,489	23,022,595	197,018,186	213,540,207	6.5419
2016	208,020,414	216,742,389	25,171,756	227,590,269	222,344,290	6.5419
2017	223,910,915	237,087,392	27,556,943	256,167,607	232,387,643	6.5419
2018	235,566,367	268,106,868	30,996,406	280,208,679	254,460,962	6.5419
2019	264,074,624	272,416,270	32,490,923	301,115,243	267,866,574	6.5419
2020	295,801,184	265,012,025	39,243,762	307,481,556	292,575,415	6.5419
2021	322,891,197	278,437,896	41,958,841	328,654,164	314,633,770	6.5419
2022	348,246,932	279,565,039	43,644,621	338,907,675	332,548,917	6.5419

Source: Palm Beach County Property Appraiser's Office.

CITY OF BELLE GLADE, FLORIDA
PROPERTY TAX RATES - DIRECT AND OVERLAPPLING GOVERNMENTS
LAST TEN FISCAL YEARS

Fiscal Year Ended 9/30	City of Belle Glade General Operations	Overlapping Rates				
		Palm Beach County School Board	Palm Beach County Library	Palm Beach County	Palm Beach County Debt	Everglades Construction
2013	6.5419	7.5860	0.6065	4.7815	0.2037	0.0587
2014	6.5419	7.5940	0.6024	4.7815	0.1914	-
2015	6.5419	7.5120	0.5985	4.7815	0.1462	-
2016	6.5419	7.0700	0.5933	4.7815	0.1327	-
2017	6.5419	6.7690	0.5891	4.7815	0.1208	-
2018	6.5419	6.5720	0.5901	4.7815	0.1165	-
2019	6.5419	7.1640	0.5870	4.7815	0.0765	-
2020	6.5419	7.0100	0.5833	4.7815	0.0309	-
2021	6.5419	6.8750	0.5824	4.7815	0.0334	-
2022	6.5419	6.5190	0.5781	4.7150	0.0289	-

Source: Palm Beach County Property Appraiser's Office.

Overlapping Rates					
Palm Beach County Health Care District	Palm Beach County Fire Rescue	South Florida Water Management District	Children's Services Council	Florida Inland Navigation District	Total Direct and Overlapping Rates
1.1250	3.4581	0.3739	0.7475	0.0345	25.5173
1.0800	3.4581	0.3523	0.7025	0.0345	25.3386
1.0800	3.4581	0.3842	0.6745	0.0345	25.2114
1.0426	3.4581	0.3551	0.6677	0.0320	24.6749
0.7808	3.4581	0.3100	0.6590	0.0320	24.0422
0.7261	3.4581	0.2936	0.6403	0.0320	23.7521
0.7261	3.4581	0.2795	0.6497	0.0320	24.2963
0.7261	3.4581	0.2675	0.6497	0.0320	24.0810
0.7261	3.4581	0.2572	0.6233	0.0320	23.9109
0.7261	3.4581	0.2301	0.5508	0.0320	23.3800

CITY OF BELLE GLADE, FLORIDA
PRINCIPAL PROPERTY TAXPAYERS
CURRENT YEAR AND NINE YEARS AGO

2022			2013		
Taxpayer	Taxable Assessed Value	Percentage of Total City Net Taxable Assessed Value		Taxable Assessed Value	Percentage of Total City Net Taxable Assessed Value
Florida Power & Light Co.	\$ 23,277,171	7.00%	Florida Power & Light Co.	\$ 12,106,975	5.75%
Royals OK Lunch, Inc.	9,615,615	2.89%	Ytech 384 Units Belle Glade Investmen	7,625,770	3.62%
Cypress Cooling LLC	6,444,552	1.94%	Royals OK Lunch, Inc.	5,446,558	2.59%
EFE Inc.	8,603,497	2.59%	Glade & Grove Supply Co, LLC	6,778,465	3.22%
Rays Heritage, LLC	6,568,764	1.98%	Castello Brothers, LLC	4,921,077	2.34%
J & D Rentals, Inc.	5,844,680	1.76%	J & D Rentals, Inc.	3,626,286	1.72%
Pioneer Mobile Estates LLC	5,830,000	1.75%	Ray Heritage, LLC	3,639,438	1.73%
HTG Covenant Villas LLC	5,814,537	1.75%	Cypress Cooling, LLC	3,698,217	1.76%
J & D Five LLC	5,344,712	1.61%	Noah Development Corp	3,253,674	1.55%
Amelia Estates LLC	5,476,975	1.65%	Pioneer Mobile Home Park, Inc.	2,252,500	1.07%
Total	<u>\$ 82,820,503</u>	<u>24.90%</u>	Total	<u>\$ 53,348,960</u>	<u>25.34%</u>

Source: Palm Beach County Property Appraiser's Office.

CITY OF BELLE GLADE, FLORIDA
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS

Fiscal Year Ended September 30,	Total Taxes Levied for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percent of Levy		Amount	Percent of Levy
2013	1,686,536	1,555,453	92.2%	27,417	1,582,870	93.9%
2014	1,658,733	1,562,999	94.2%	24,510	1,587,509	95.7%
2015	1,743,471	1,653,996	94.9%	693	1,654,689	94.9%
2016	1,930,926	1,852,710	95.9%	586	1,853,296	96.0%
2017	2,038,070	1,955,929	96.0%	3,382	1,959,311	96.1%
2018	2,117,952	2,042,555	96.4%	-	2,042,555	96.4%
2019	2,202,403	2,134,496	96.9%	-	2,134,496	96.9%
2020	2,338,723	2,267,131	96.9%	2,860	2,269,991	97.1%
2021	2,548,531	2,478,368	97.2%	1,660	2,480,028	97.3%
2022	2,673,425	2,587,267	96.8%	2,758	2,590,025	96.9%

Source: Palm Beach County Tax Collector Office.

CITY OF BELLE GLADE, FLORIDA

Ratios of Outstanding Debt by Type

LAST TEN FISCAL YEARS

Fiscal Year Ended 9/30	Population	(1)	Median Family Income	(2)	Bank Notes	(3)	Per Capita	Percentage Personal Income
2013	17,722		30,644		476,820		26.91	0.09%
2014	17,722		36,065		435,270		24.56	0.07%
2015	17,424		30,844		392,464		22.52	0.07%
2016	17,448		32,862		348,364		19.97	0.06%
2017	17,274		33,043		302,931		17.54	0.05%
2018	17,290		30,851		256,125		14.81	0.05%
2019	17,467		24,901		207,905		11.90	0.05%
2020	17,979		24,322		158,227		8.80	0.04%
2021	17,979		28,028		107,047		5.95	0.02%
2022	16,893		32,963		54,320		3.22	0.01%

Source (1) Florida Legislative Office of Economic and Demographic Research and/or
Business Development Board of Palm Beach County

(2) Business Development Board of Palm Beach County and/or U.S. Census

(3) 2013 debt is government activities

CITY OF BELLE GLADE, FLORIDA
Direct and Overlapping Governmental Activities Debt
September 30, 2022

<u>Governmental Unit</u>	<u>Net General Obligation Bonded Debt Outstanding</u>	<u>Estimated Percentage Applicable (1)</u>	<u>Estimated Share of Overlapping Debt</u>
Debt repaid with property taxes			
Palm Beach School District	\$ 4,273,000	0.22%	\$ 9,401
Palm Beach County	<u>26,250,000</u>	0.22%	<u>57,750</u>
Subtotal, overlapping debt	<u>\$ 30,523,000</u>		<u>\$ 67,151</u>
City direct debt	<u>54,320</u>	100%	<u>54,320</u>
Total direct and overlapping debt	<u><u>\$ 30,577,320</u></u>		<u><u>\$ 121,471</u></u>

Source: Palm Beach County School District
Palm Beach County

- (1) For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Value that is within the City's boundaries and dividing it by the County's and School Board's total taxable assessed value. This approach was also used for the other debt.

CITY OF BELLE GLADE, FLORIDA
Legal Debt Margin Information
September 30, 2022

Total assessed value (a)	<u><u>\$ 332,548,917</u></u>
Legal debt margin:	
Debt limitation - 10% of total assessed value	33,254,892
Total bonded debt outstanding	<u>-</u>
Legal debt margin	<u><u>\$ 33,254,892</u></u>

(a) Palm Beach County Property Appraiser's Office, Form DR-403

CITY OF BELLE GLADE, FLORIDA
Demographic and Economic Information
Last Ten Fiscal Years

Fiscal Year Ended 9/30	Population (1)	Median Family Income (2)	Per Capita Personal Income (3)	Median Single Family Home Sales Price (4)	School Enrollment (5)	Unemployment Rate (6)
2013	17,722	30,644	14,482	80,000	3,797	18.70%
2014	17,722	36,065	15,134	75,000	3,827	16.80%
2015	17,424	30,844	14,154	75,000	4,318	15.60%
2016	17,448	32,862	13,834	97,750	3,993	15.50%
2017	17,274	33,043	13,321	97,750	3,818	15.50%
2018	17,290	30,851	13,360	111,400	3,830	14.90%
2019	17,467	24,901	12,903	104,300	3,755	9.10%
2020	17,979	24,322	14,069	113,400	3,769	9.10%
2021	17,979	28,028	16,264	115,400	3,677	9.10%
2022	16,893	32,963	18,289	119,900	3,507	9.10%

Sources: (1) Florida Legislative Committee on Intergovernmental Relation and/or
Business Development Board of Palm Beach County
(2) Business Development Board of Palm Beach County and/or U.S. Census Bureau
(3) U.S. Census Bureau - American Fact Finder
(4) Florida Housing Data and/or U.S. Census Bureau
(5) Palm Beach County School District
(6) U.S. Census, American Community Survey and/or
Business Development Board of Palm Beach County

CITY OF BELLE GLADE, FLORIDA

Principal Employers

Current Year and Nine Years Ago

2022				2013			
Employer*	Employees	Rank	Percentage of Total County Employment	Employer*	Employees	Rank	Percentage of Total County Employment
Palm Beach County School District	22,426	1	2.94%	Palm Beach County School Board	20,810	1	3.25%
Palm Beach County Government	12,558	2	1.65%	Palm Beach County	11,000	2	1.72%
Tenet Healthcare Group	5,734	3	0.75%	Tenet Healthcare Group	6,100	3	0.95%
NextEra Energy (Florida Power & Light)	5,330	4	0.70%	NextEra Energy (Florida Power & Light)	3,804	4	0.59%
Florida Atlantic University	5,059	5	0.66%	G4S (Wackenhut Corp)	3,000	5	0.47%
Boca Raton Regional Hospital	3,135	6	0.41%	Florida Atlantic University	2,980	6	0.47%
Veterans Health Administration	2,600	7	0.34%	Hospital Corporation of America (HCA) (1)	2,714	7	0.42%
Hospital Corporation of America (HCA) (1)	2,419	8	0.32%	Veterans Health Administration	2,700	8	0.42%
The Breakers	2,300	9	0.30%	Bethesda Memorial Hospital	2,643	9	0.41%
Bethesda Hospital East/West (2)	2,282	10	0.30%	Boca Raton Regional Hospital	2,250	10	0.35%
Total	63,843		8.37%	Total	58,001		9.05%

Source: Business Development Board of Palm Beach County, Profile 2020,
except for Palm Beach County Government, where the source is the Office of Financial Management and Budget

*Employer: Palm Beach County
No information available for the City of Belle Glade

Notes:
(1) Formerly Columbia Palm Beach Health Care System, Inc.
(2) Formerly Bethesda Memorial Hospital

CITY OF BELLE GLADE, FLORIDA
Full-Time Equivalent City Government Employees by Function/Program
Last Ten Fiscal Years

<u>Fiscal Year Ended 9/30</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
<u>Function/Program</u>										
General Government										
Mayor and Commission	5	5	5	5	5	5	5	5	5	5
City Manager	3	3	3	3	3	3	3	3	3	3
Human Resources	4	4	4	4	4	4	4	4	4	4
City Clerk	3	3	3	3	3	3	3	3	3	3
Public Relations	0.7	0.7	0.7	0.7	0.7	0.7	0.7	0.7	0.7	1
Purchasing	1	1	1	1	1	1	1	1	1	2
Finance	9	9	9	9	9	9	9	9	9	9
Information Services	2	2	2	2	2	2	2	2	2	2
City Hall	0	0	1	1	1	1	1	1	1	1
City Garage	5	5	5	5	5	5	5	5	5	5
Building & Grounds	10	10	9	9	9	9	9	9	9	9
Public Safety										
Code Enforcement	2.5	3	3	4	4	4	4	3	3	3
Planning & Zoning	5	5	5	6	6	7	7	7	2	2
Building & Permitting	0	0	0	0	0	0	0	0	4	4
Youth Violence Prevention	2	2	2	2	3	2.7	2.7	0	0	0
Transportation										
Traffic Control & Signs	1	1	0	0	0	0	0	0	0	0
Street	5	5	5	5	5	5	5	5	5	5
Economic Environment										
Revolving Loan	0.5	0.7	0.7	0.7	0.7	0.7	0.7	1	1	1
Physical Environment										
Public Works	3	3	3	3	3	3	1	1	1	1
Stormwater	4	4	4	4	4	4	4	4	4	4
Garbage Solid/Waste	20	20	20	20	20	20	20	20	20	20
Culture and Recreation										
Parks and Recreation	6.3	6.3	6.9	6.5	10.4	10.6	11.5	10.4	13.3	12.1
Museum Board	0	0	0	0	0	0	0	0.4	0.4	0.4
Municipal Golf Course	0	0	0	0	0	5.2	6.4	7.3	7.4	8.1
Marina	0	0	0	0	0	0	0	1	1	1
Marina Campground	0	4	3.8	4.7	4.7	6.4	6.4	6.4	6.4	6.4
Total	92.0	96.7	96.1	98.6	103.2	111.3	111.4	109.2	111.2	112.0

Source: City of Belle Glade Human Resources Department

CITY OF BELLE GLADE, FLORIDA
Operating Indicators by Function/Program
Last Ten Fiscal Years

Fiscal Year Ended 9/30	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Function										
Police										
Criminal offenses (per calendar year)	1173	1231	1079	1261	1434	1125	954	977	949	1090
Fire										
Number of incidents	2682	2722	2971	2941	2918	2750	2775	2786	2939	2950
Inspections	1095	751	752	1611	784	626	463	1257	1149	1000
Planning & Building										
Building permits	407	397	395	520	477	607	594	682	887	749
Transportation										
Transit system ridership/day	107	100	129	132	42	32	31	0	0	0
Highways and streets										
Street resurfacing (miles)	0	5.5	4.2	5.6	4.3	5.2	7.65	8	7.2	4.2
Potholes repaired	1205	1503	1925	2035	2115	2202	1092	720	982	810
Culture and recreation										
Recreational center usage	14412	13383	11905	11915	11025	11248	11145	2629	200	7001
Sanitation										
Garbage collected (tons/day)	49	47	44	38	40	84.2	42	43	52	49
Trash collected (tons/day)	22	20	19.5	18	19.5	41.3	20.5	21.5	32.1	31.1
Recyclables collected (tons/day)	1.5	1.6	3.4	1.5	1.5	0.87	0.87	1	0.5	1

Sources: Various government departments/agencies

Note: Indicators are not available for the general government function

CITY OF BELLE GLADE, FLORIDA

Capital Asset Statistics by Function/Program Last Ten Fiscal Years

Fiscal Year Ended 9/30	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Function										
Highways and streets										
Streets (miles)	73.64	73.64	73.64	73.64	73.64	73.66	73.89	73.89	73.89	73.89
Streetlights	3307	3307	3307	3307	3307	3307	3307	3307	3307	3307
School Flashers	3	3	3	3	3	3	3	3	3	3
Culture and recreation										
Park acreage	38.55	38.55	38.55	38.55	38.55	42.6	42.6	42.6	42.6	42.6
Parks	5	5	5	5	5	8	8	8	8	8
Swimming pools	1	1	1	1	1	1	1	1	0	0
Tennis courts	6	6	6	6	6	6	6	6	6	6
Basketball courts	16	16	16	17	17	17	17	17	17	17
Civic centers	2	2	2	2	2	2	2	2	2	2
Library	(1) 1	1	1	1	1	1	1	1	1	1
Golf course	(2) 1	1	1	1	1	1	1	1	1	1
Campground (number of sites)	(3) 349	349	349	349	349	349	343	343	351	351
Sanitation										
Collection trucks	8	7	7	7	7	7	7	7	7	7
Storm Drainage (miles)	5.97	5.97	6.21	6.21	8.02	8.02	8.02	9.50	9.50	9.50

Sources: Various city departments

Note: No capital asset indicators are available for the general government and public safety function

1 Branch of Palm Beach County library system

2 Managed by private company, City took over the operations of golf course October 1, 2017

3 Managed by private company, City took over the operations of campground August 1, 2014

OTHER REPORTS



NOWLEN, HOLT & MINER, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

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WEST PALM BEACH, FLORIDA 33402-0347
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WEI PAN, CPA
WILLIAM C. KISKER, CPA
RICHARD E. BOTTS, CPA

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT* *AUDITING STANDARDS*

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333 S.E. 2nd STREET
POST OFFICE BOX 338
BELLE GLADE, FLORIDA 33430-0338
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FAX (561) 996-6248

The Honorable Mayor and
Members of the City Commission
City of Belle Glade, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Belle Glade, Florida as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Belle Glade, Florida's basic financial statements and have issued our report thereon dated June 29, 2023.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Belle Glade, Florida's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Belle Glade, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Belle Glade, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Belle Glade, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Nowlen, Holt & Mimer, P.A.

Belle Glade, Florida
June 29, 2023



NOWLEN, HOLT & MINER, P.A.

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

MARK J. BYMASTER, CFE, CPA
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The Honorable Mayor and
Members of the City Commission
City of Belle Glade, Florida

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program and State Project

We have audited the City of Belle Glade, Florida's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* and the *Department of Financial Services' State Projects Compliance Supplement* that could have a direct and material effect on each of the City of Belle Glade, Florida's major federal programs and state projects for the year ended September 30, 2022. The City of Belle Glade, Florida's major federal program and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City of Belle Glade, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2022.

Basis for Opinion on Each Major Federal Program and State Project

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Florida Auditor General. Our responsibilities under those standards, the Uniform Guidance, and Chapter 10.550, Rules of the Florida Auditor General are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City of Belle Glade, Florida and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program and state project. Our audit does not provide a legal determination of the City of Belle Glade, Florida's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City of Belle Glade, Florida's federal programs and state projects.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on City of Belle Glade, Florida's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance, and Chapter 10.550, Rules of the Florida Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about City of Belle Glade, Florida's compliance with the requirements of each major federal program and state project as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, the Uniform Guidance and Chapter 10.550, Rules of the Florida Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding City of Belle Glade, Florida's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of City of Belle Glade, Florida's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the

circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, Rules of the Florida Auditor General, but not for the purpose of expressing an opinion on the effectiveness of City of Belle Glade, Florida's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, Rules of the Florida Auditor General. Accordingly, this report is not suitable for any other purpose.

Nowlen, Holt & Miner, P.A.

Belle Glade, Florida
June 29, 2023

CITY OF BELLE GLADE, FLORIDA
Schedule of Expenditures of Federal Awards
and State Financial Assistance
For the Fiscal Year Ended September 30, 2022

<u>Federal or State Grantor/Pass-Through Grantor/Program Title</u>	<u>Federal Assistance Listing or CSFA Number</u>	<u>Agency or Pass-Through Number</u>	<u>Expenditures</u>	<u>Transfers to Subrecipients</u>
Federal Awards:				
<u>U.S. Department of Housing and Urban Development</u>				
Passed through Palm Beach County				
Community Development Block Grant	14.218	R2021-1519	\$ 201,884	\$ -
<u>U.S. Department of the Treasury</u>				
Coronavirus State and Local Fiscal Recovery Funds	21.027		3,000,000	-
Total Federal Awards			<u>\$ 3,201,884</u>	<u>\$ -</u>
State Financial Assistance:				
<u>Florida Department of Transportation</u>				
Aviation Development Grants	55.004	G1G78	\$ 698,156	\$ -
Aviation Development Grants	55.004	G1656	7,599	-
Aviation Development Grants	55.004	G0Z87	347,960	-
			<u>1,053,715</u>	
Small County Outreach Program	55.009	G1T20	<u>53,949</u>	<u>-</u>
Total State Financial Assistance			<u>\$ 1,107,664</u>	<u>\$ -</u>

CITY OF BELLE GLADE, FLORIDA
Schedule of Expenditures of Federal Awards
and State Financial Assistance
For the Fiscal Year Ended September 30, 2022

NOTE 1 - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards and state financial assistance (the Schedule) includes the federal award activity of the City of Belle Glade, Florida under programs of the federal government for the year ended September 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and Chapter 10.550, Rules of the Florida Auditor General. Because the Schedule presents only a selected portion of the operations of the City of Belle Glade, Florida, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Belle Glade, Florida

NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES

Expenditures are recognized on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and Chapter 10.550, Rules of the Florida Auditor General, wherein certain types of expenditures are not allowed or are limited as to reimbursement. The City has no Federal Loan Programs.

NOTE 3 - Indirect Cost Rate

The City of Belle Glade, Florida has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.

NOTE 4 - CONTINGENCY

Amounts received or receivable from grantor agencies are subject to audit and adjustment by those agencies. Any disallowed claims, including amounts already received, might constitute a liability of the City for the return of those funds. In the opinion of management, all grant expenditures were in compliance with the terms of the grant agreements and applicable state laws and regulations.

CITY OF BELLE GLADE, FLORIDA
Schedule of Findings and Questioned Costs
September 30, 2022

Section I—Summary of Auditors' Results

Financial Statements

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

- Material weakness identified? No
- Significant deficiency identified that is not considered to be a material weakness? None reported

Noncompliance material to financial statements noted? No

Federal Awards and State Financial Assistance

Internal control over major projects:

- Material weakness identified? No
- Significant deficiency identified that is not considered to be a material weakness? None reported

Type of auditors' report issued on compliance for major projects: Unmodified

Any audit findings disclosed that are required to be reported in accordance with the 2 CFR Section 200.516(a) or Chapter 10.550, Rules of the Auditor General? No

Identification of Major Federal Program

<u>CFDA Number</u>	<u>Name of Federal Program</u>
21.027	U.S. Department of the Treasury <ul style="list-style-type: none">• Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee? No

CITY OF BELLE GLADE, FLORIDA
Schedule of Findings and Questioned Costs
September 30, 2022

Section I—Summary of Auditors' Results (Continued)

Identification of Major State Projects

<u>CSFA Numbers</u>	<u>Name of State Project</u>
	<u>Florida Department of Transportation</u>
55.004	• Aviation Development Grants

Dollar threshold used to distinguish between type

A and type B programs:

\$332,299

Section II—Financial Statement Findings

None

Section III—Federal Awards Findings and Questioned Costs

None

Section IV—State Projects Findings and Questioned Costs

None

CITY OF BELLE GLADE, FLORIDA
Summary Schedule of Prior Audit Findings
September 30, 2022

Summary Schedule of Prior Audit Findings

There were no prior audit findings.



NOWLEN, HOLT & MINER, P.A.

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MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

The Honorable Mayor and
Members of the City Commission
City of Belle Glade, Florida

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333 S.E. 2nd STREET
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Report on the Financial Statements

We have audited the financial statements of the City of Belle Glade, Florida, as of and for the year ended September 30, 2022, and have issued our report thereon dated June 29, 2023.

Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Florida Auditor General.

Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditors' Report on Compliance with Requirements that could have a Direct and Material Effect on Each Major Federal Program and State Project and on Internal Control over Compliance, the Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated June 29, 2023, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations made in the preceding financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this Management Letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note 1 to the financial statements.

Financial Condition and Management

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City of Belle Glade, Florida met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City of Belle Glade, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes, during the fiscal year ended September 30, 2022.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City of Belle Glade, Florida. It is management's responsibility to monitor the City of Belle Glade, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same. Our assessment was done as of the fiscal year end. The results of our procedures did not disclose any matters that are required to be reported.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we have the recommendation noted below.

Finding 2022-1

Condition

The City had a temporary workers program and some of the workers in the program had falsified their timesheets for work that was not performed. Once the City discovered this they suspended the program, started their investigation and then turned the investigation over to law enforcement.

Effect

Lack of procedures supervising the employees led to fraudulently submitted time sheets and payroll.

Recommendation

We recommend that the City revise their policies and procedures to ensure all workers are appropriately monitored..

Special District Component Units

Section 10.554(1)(i)5.c., Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit, within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes.

In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with 218.39(3)(b), Florida Statutes.

Special District Specific Information

The Special District information required by Section 218.39(3)(c), Florida Statutes, and Section 10.554(1)(i)6, Rules of the Auditor General, is included in the City of Belle Glade Community Redevelopment Agency audit report.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did note any such findings.

Response to Management Letter

The City's response to the finding identified in our audit is described in the attached letter dated June 29, 2023. We did not audit City of Belle Glade, Florida's response and, accordingly, we express no opinion on it.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Honorable Mayor and Members of the City Commission, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Nowlen, Holt & Miner, P.A.

Belle Glade, Florida
June 29, 2023



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INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

The Honorable Mayor and Members of the City Commission
City of Belle Glade, Florida

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333 S.E. 2nd STREET
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BELLE GLADE, FLORIDA 33430-0338
TELEPHONE (561) 996-5612
FAX (561) 996-6248

We have examined the City of Belle Glade, Florida's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2022. Management is responsible for the City of Belle Glade, Florida's compliance with the specified requirements. Our responsibility is to express an opinion on the City of Belle Glade, Florida's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the AICPA. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City of Belle Glade complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City of Belle Glade complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the City of Belle Glade's compliance with the specified requirements.

In our opinion, the City of Belle Glade complied, in all material respects, with Section 218.415, Florida Statutes for the year ended September 30, 2022.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, applicable management, and the City Commission, and is not intended to be and should not be used by anyone other than these specified parties.

Nowlen, Holt & Miner, P.A.

Belle Glade, Florida
June 29, 2023



City of Belle Glade
Finance Department

A Municipal Corporation since
September 11, 1945

MEMORANDUM

Tel: 561-996-0100

Fax: 561-516-0109

www.bellegladegov.com

To: Honorable Mayor and City Commission

From: Diana L. Hughes, Acting City Manager/
Director of Finance

Commissioners

Date: June 29, 2023

Steve B. Wilson
Mayor

Subject: Auditor Finding – Fiscal Year 2022 Audit Report

Joaquin Almazan
Vice Mayor

The Auditor has one (1) comment for fiscal year ended September 30, 2022.

Zayteck D. Marin
Treasurer

Finding 2022-1


Andrew L. Berry

Mary Ross Wilkerson

The City's temporary workers program had workers in the program who were falsifying their timesheets for work that was not performed. Upon discovery of this, the program was suspended and turned over to law enforcement for investigation. An internal control policy for temporary or seasonal workers along with an independent contractor agreement is being implemented to ensure individuals performing work for the City are properly classified. Procedures for tracking the workers' time are also being implemented to ensure that time worked is properly recorded.

Diana L. Hughes
Acting City Manager

Submitted by:


Diana L. Hughes, Acting City Manager/
Director of Finance